



# Council

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**Wednesday 6 December 2017**

**5.00 pm**

**Council Chamber, Town Hall,  
Pinstone Street, Sheffield, S1 2HH**

**The Press and Public are Welcome to Attend**

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## COUNCIL

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**Wednesday 6 December 2017, at 5.00 pm**  
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### MEMBERS OF THE COUNCIL

THE LORD MAYOR (Councillor Anne Murphy)  
THE DEPUTY LORD MAYOR (Councillor Magid Magid)

1	<i>Beauchief &amp; Greenhill Ward</i> Andy Nash Bob Pullin Richard Shaw	10	<i>East Ecclesfield Ward</i> Pauline Andrews Andy Bainbridge Steve Wilson	19	<i>Nether Edge &amp; Sharrow Ward</i> Mohammad Maroof Jim Steinke Alison Teal
2	<i>Beighton Ward</i> Chris Rosling-Josephs Ian Saunders Sophie Wilson	11	<i>Ecclesall Ward</i> Roger Davison Shaffaq Mohammed Paul Scriven	20	<i>Park &amp; Arbourthorne Ward</i> Julie Dore Ben Miskell Jack Scott
3	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	12	<i>Firth Park Ward</i> Abdul Khayum Alan Law Abtisam Mohamed	21	<i>Richmond Ward</i> Mike Drabble Dianne Hurst Peter Rippon
4	<i>Broomhill &amp; Sharrow Vale Ward</i> Michelle Cook Kieran Harpham Magid Magid	13	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	22	<i>Shiregreen &amp; Brightside Ward</i> Dawn Dale Peter Price Garry Weatherall
5	<i>Burngreave Ward</i> Jackie Drayton Talib Hussain Mark Jones	14	<i>Gleadless Valley Ward</i> Lewis Dagnall Cate McDonald Chris Peace	23	<i>Southey Ward</i> Mike Chaplin Tony Damms Jayne Dunn
6	<i>City Ward</i> Douglas Johnson Robert Murphy Moya O'Rourke	15	<i>Graves Park Ward</i> Ian Auckland Sue Auckland Steve Ayriss	24	<i>Stannington Ward</i> David Baker Penny Baker Vickie Priestley
7	<i>Crookes &amp; Crosspool Ward</i> Craig Gamble Pugh Adam Hanrahan Anne Murphy	16	<i>Hillsborough Ward</i> Bob Johnson George Lindars-Hammond Josie Paszek	25	<i>Stocksbridge &amp; Upper Don Ward</i> Jack Clarkson Richard Crowther Keith Davis
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea Zahira Naz	17	<i>Manor Castle Ward</i> Lisa Banes Terry Fox Pat Midgley	26	<i>Walkley Ward</i> Olivia Blake Ben Curran Neale Gibson
9	<i>Dore &amp; Topley Ward</i> Joe Otten Colin Ross Martin Smith	18	<i>Mosborough Ward</i> David Barker Tony Downing Gail Smith	27	<i>West Ecclesfield Ward</i> John Booker Adam Hurst Zoe Sykes
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Paul Wood

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John Mothersole

Chief Executive

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## **PUBLIC ACCESS TO THE MEETING**

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The Council is composed of 84 Councillors with one-third elected three years in four. Councillors are democratically accountable to the residents of their Ward. The overriding duty of Councillors is to the whole community, but they have a special duty to their constituents, including those who did not vote for them

All Councillors meet together as the Council. Here Councillors decide the Council's overall policies and set the budget each year. The Council appoints the Leader and at its Annual Meeting will appoint Councillors to serve on its Committees. It also appoints representatives to serve on joint bodies and external organisations.

A copy of the agenda and reports is available on the Council's website at [www.sheffield.gov.uk](http://www.sheffield.gov.uk). You can also see the reports to be discussed at the meeting if you call at the First Point Reception, Town Hall, Pinstone Street entrance. The Reception is open between 9.00 am and 5.00 pm, Monday to Thursday and between 9.00 am and 4.45 pm. on Friday. You may not be allowed to see some reports because they contain confidential information. These items are usually marked \* on the agenda.

Members of the public have the right to ask questions or submit petitions to Council meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Council meetings are normally open to the public but sometimes the Council may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last. If you would like to attend the meeting please report to the First Point Reception desk where you will be directed to the meeting room.

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## **FACILITIES**

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There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

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**COUNCIL AGENDA  
6 DECEMBER 2017**

**Order of Business**

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**1. APOLOGIES FOR ABSENCE**

**2. DECLARATIONS OF INTEREST**

Members to declare any interests they have in the business to be considered at the meeting.

**3. SUSPENSION OF COUNCIL PROCEDURE RULES**

To approve, for the duration of this meeting, certain revisions to the Council Procedure Rules, as set out in the schedule included with this agenda, in order to apply, for this meeting, the changes to the operation of the full Council meeting that were used at the September, October and November meetings as part of a pilot exercise being overseen by the Review of Full Council Meetings Member Working Group.

**4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS**

To receive any questions or petitions from the public, or communications submitted by the Lord Mayor or the Chief Executive and to pass such resolutions thereon as the Council Procedure Rules permit and as may be deemed expedient.

**5. MEMBERS' QUESTIONS**

5.1 Questions relating to urgent business – Council Procedure Rule 16.6(ii).

5.2 Supplementary questions on written questions submitted at this meeting – Council Procedure Rule 16.4.

5.3 Questions on the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions – Section 41 of the Local Government Act 1985 – Council Procedure Rule 16.6(i).

(NB. Minutes of recent meetings of the two South Yorkshire Joint Authorities have been made available to all Members of the Council via the following link -

<http://democracy.sheffield.gov.uk/ecCatDisplay.aspx?sch=doc&cat=13165&path=0>)

**6. NOTICE OF MOTION REGARDING "ACCESS TO URGENT PRIMARY CARE" - GIVEN BY COUNCILLOR STEVE AYRIS AND TO BE SECONDED BY COUNCILLOR SHAFFAQ MOHAMMED**

That this Council:-

- (a) is committed to good access to our local NHS services for all our citizens;
- (b) notes the progress update report to the Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee on 15th November 2017, "Reviewing Urgent Primary Care across Sheffield";
- (c) is concerned that the proposals involve the closure of the Walk-In Centre at Broad Street and the Minor Injuries Unit at the Royal Hallamshire Hospital;
- (d) also notes:-
  - (i) that the majority of consultation respondents in the report feel that the proposed changes will not make it simpler to know where to go if they need urgent care (treatment for minor injuries or illnesses within 24 hours); and
  - (ii) public concerns about the possible impact on emergency services (A&E/Ambulances) and lack of availability for those living in large parts of the City;
- (e) therefore calls on the Clinical Commissioning Group to abandon any plans to close the Walk-In Centre at Broad Street or the Minor Injuries Unit at the Royal Hallamshire Hospital and revise their plans accordingly; and
- (f) will mount a campaign to prevent closure of these facilities, and in order to achieve this, calls upon the Leader of the Council to set up a group of Party Leaders on the Council to co-ordinate the Council's opposition to the closure of the Walk-In Centre on Broad Lane and the Minor Injuries Unit at the Royal Hallamshire Hospital.

**7. NOTICE OF MOTION REGARDING "CRISIS IN CHILDREN'S SOCIAL CARE" - GIVEN BY COUNCILLOR ANDY BAINBRIDGE AND TO BE SECONDED BY COUNCILLOR JACKIE DRAYTON**

That this Council:-

- (a) notes that the past seven years of austerity has hit some of the most vulnerable in our society the hardest and that in the last year alone, 646,120 children in England sought support after suffering from neglect or emotional abuse;

- (b) further notes that since 2010 the number of child protection investigations nationally have increased by 108% to 185,450 cases a year - with little to suggest that this trend is likely to change without major intervention from central government;
- (c) believes that early intervention is crucial but with reducing funds and an increasing number of children requiring emergency support, many councils have been forced to cut back on preventative services;
- (d) notes the recent warnings by three leading children's charities (Children's Society, Action for Children and the National Children's Bureau) that early intervention services had been hit hardest by government cuts since 2010, and the formation of the Conservative-Liberal Democrat coalition, with targeted funding for early intervention having fallen by 55%;
- (e) further notes that by the end of the decade it is set to fall another 29% in real terms (or £808 million) with the most-deprived councils having to cut funding six times more than the least-deprived;
- (f) reaffirms this Administration's commitment to protecting vulnerable children and that, even in the face of continuing funding cuts, the Administration believes in the importance of early preventive action for children and young adults;
- (g) acknowledges earlier commitments made by this Administration, most recently at October's Full Council meeting, to provide additional support for early years and those affected by adverse childhood experiences (ACEs);
- (h) notes that rather than reduce children's services, this Administration has reconfigured centres to expand from 0-5 years to provide a range of children's services to family centres for 0-19 years (and to 25 for those with learning difficulties);
- (i) further notes that this Administration has also brought children centres closer to people with outreach services now running from a variety of services such as schools and GP surgeries - covering all of the city;
- (j) believes that the Liberal Democrats opportunistically opposed the newly configured children's services, and erroneously and repeatedly stated that children centres, such as Angram Bank, would be closing, when in reality no such closures were ever proposed or have subsequently taken place;
- (k) believes that this Administration will do everything it can to protect the city's children, but that without additional funding from central

government, it is becoming increasingly difficult;

- (l) notes the results of a recent survey by Action for Children which found that, of 500 Conservative Councillors surveyed, over 50% believed that central government funding cuts have made it harder for their council to support services for children and young people, and further notes that the Local Government Association (LGA) has warned that the number of children in care was at a “tipping point” with record high numbers continuing to rise;
- (m) notes, with shock and anger, that the Chancellor of the Exchequer’s recent budget provided no additional funds for children’s services and he made no mention of children services in his speech to the Commons;
- (n) further notes that the Government’s own economic predications denote that absolute child poverty is projected to increase by four percentage points, with about three-quarters of that increase - or 400,000 children - accounted for by planned tax and benefit reforms, with the freeze to most working-age benefits and the limiting of means-tested benefits to the first two children being of particular importance;
- (o) believes that the next few years are likely to be tough for living standards, with benefit cuts making things tougher still for poorer households - especially those with children - and regions and nations where poor households are more dependent upon benefits for their income are likely to bear the brunt of the increase in child poverty, which will have a damaging impact in Sheffield; and
- (p) supports the Labour Party’s position to oppose the two child benefit cap, oppose the continued roll out of Universal Credit, and backs its manifesto commitment to reverse the damaging cuts to children’s services since 2010.

**8. NOTICE OF MOTION REGARDING "NATIONAL BUDGET" - GIVEN BY COUNCILLOR OLIVIA BLAKE AND TO BE SECONDED BY COUNCILLOR ABTISAM MOHAMED**

That this Council:-

- (a) believes that this year’s Budget was further evidence that we have an out-of-touch Government with no idea of the reality of people’s lives and no plan to improve them;
- (b) notes that real wages are lower than they were in 2010 and the Budget confirmed a further hit to living standards with disposable income set to fall in 2017, but despite these dire predictions, the Chancellor of the Exchequer made no mention of Local Government funding;

- (c) further notes that national economic growth is the lowest it has been since the Conservatives came to office and the recent Budget confirms that failure, with growth revised down in every year of the forecast, and the National Living Wage revised down to £8.56 per hour;
- (d) further notes that productivity has been revised down every year, while business investment has been revised down next year and each following year, and that rather than pause the rollout of Universal Credit, the Chancellor offered help which is only a fraction of the £3 billion a year cuts made to the scheme;
- (e) supports the Labour Party's alternative budget which would scrap the public sector pay cap, pause and fix the Universal Credit roll-out, and introduce a real living wage of at least £10 an hour by 2020; Labour would bring forward investment in infrastructure across every region and nation to create high-wage, high-productivity jobs, and start a large-scale housebuilding programme, backed up with controls on rents;
- (f) believes that the small-scale tinkering with councils' borrowing for housing falls far short of what is needed – as recent changes will provide only an average of £293m a year over three years; further believes this national picture is not good enough and notes that in Sheffield we are ready to build more homes for the city, if only the Government would lift the borrowing cap;
- (g) believes that all Government ministers since 2010 should be ashamed by the number of people homeless or sleeping rough in this country, with the number of people sleeping on UK streets having more than doubled since 2010, a remarkable failing of recent Governments given that, under Labour, rough sleeping fell by three-quarters;
- (h) notes that the budget also did nothing for the country's 4.5 million private renting households; whereas a Labour Government would control rents, make three-year tenancies the new norm, and introduce new minimum standards;
- (i) believes that the Chancellor has not done nearly enough to end the current misery caused by the rollout of Universal Credit as the Government are still offering a desperate choice to those moving on to Universal Credit - wait 5 weeks to receive support or take a Government loan, going further into debt to make ends meet;
- (j) believes that the social security system should seek to prevent people from getting into debt, not encourage it, and support is given to the Labour Party's calls for the Chancellor to ensure that two week payments are rolled out across the country;



- (k) further contends that the budget did very little for self-employed people, second earners, lone parents or disabled people, all of whom have seen their living standards suffer particularly acutely under Universal Credit, and that the Chancellor failed to mitigate the £3 billion a year cuts slashed from the programme by his predecessor, and he also failed to address the impact of the social security freeze in Universal Credit, due to push millions into poverty;
- (l) reaffirms previous calls on the Government to pause and fix Universal Credit, with support given to the Labour Party's calls to:-
  - (i) reduce the six-week wait for payment, so that it lines up with the way people are paid, with all applicants to receive fortnightly payments if they so choose;
  - (ii) ensure everyone has the opportunity to have their rent paid directly to the landlord, to stop the spate of pre-emptive eviction notices that we are now seeing from private landlords;
  - (iii) allow households to have split payments instead of just one going predominantly to the male, so setting back women's financial autonomy;
  - (iv) change the monthly assessment for self-employed workers to a yearly one, to account for volatile working patterns; and
  - (v) restore the work allowances slashed from Universal Credit in 2015; and that the Chancellor should also end the freeze in social security payments, and ensure all children are supported through Universal Credit, not just the first two;
- (m) reaffirms the decision by this Administration's Cabinet that no tenant of Sheffield City Council will be evicted as a result of delayed payments from Universal Credit;
- (n) notes that the Budget provides almost nothing extra for schools, moreover, we have already seen the steepest cuts to school funding in a generation (£2.7 billion since 2015 according to the National Audit Office) and a cap on public sector pay that has seen the average teacher lose £5000 since 2010, leading to teachers leaving the classroom in record numbers – with nearly 1-in-4 who joined since 2011 having left;
- (o) believes that the Government has completely mishandled business rates and that, although the shift from Retail Price Index (RPI) to Consumer Price Index (CPI) is to be welcomed, consideration should have been given to exempt new investment in plant and machinery from valuations, give business access to a proper

appeals process and introduce statutory annual revaluations; and

- (p) believes that whilst the change in business rates will provide a much needed lift to our small businesses, it is feared that once again it will be local authorities who will have to bear the brunt of the costs for this; noting that, in Sheffield, the earlier changes to the Business Rates multiplier will lower Sheffield City Council's income by approximately £1.5m – and although the Government have hinted that councils will be compensated for the changes, there is currently no guarantee of this, and further notes that this Administration is committed to ensuring that as much pressure as possible is put on the Government to ensure that any losses are fully mitigated.

**9. NOTICE OF MOTION REGARDING "PUBLIC ACCOUNTABILITY OF MEMBERS AND OFFICERS" - GIVEN BY COUNCILLOR ROBERT MURPHY AND TO BE SECONDED BY COUNCILLOR DOUGLAS JOHNSON**

That this Council:-

- (a) notes the recent application to the High Court by Sheffield City Council to commit Cllr Alison Teal for contempt;
- (b) notes that the case was dismissed by the Court against Cllr Teal after the Judge agreed with Cllr Teal's view of the facts and law;
- (c) is seriously concerned that a member of the opposition on this City Council was selected from a significantly larger group of protestors for the case;
- (d) believes that the nationwide bad publicity has brought severe reputational damage to the City Council and the City of Sheffield;
- (e) is seriously concerned that despite the Judge's findings, there has been no public apology, statement or investigation by the Administration;
- (f) calls for an independent enquiry into the conduct of members of the Administration and Council officers that led to this case being brought, the enquiry team being agreed by all groups represented on Sheffield City Council, and the findings made public; and
- (g) will ensure that the enquiry team will have access to all information requested.

**10. NOTICE OF MOTION REGARDING "PLAY STREETS" - GIVEN BY COUNCILLOR ALISON TEAL AND TO BE SECONDED BY THE DEPUTY LORD MAYOR (COUNCILLOR MAGID MAGID)**

That this Council:-

- (a) notes the importance of active play for the health and wellbeing of young people, and the success of organisations like Bristol-based CiC Playing Out in promoting the temporary use of residential roads for 'playing out sessions' to encourage active play;
- (b) further notes that Playing Out has found that the level of dangerous nitrogen oxide air pollution on the roadside can be significantly decreased during a play street session, providing an additional health benefit;
- (c) welcomes the fact that a small number of playing out sessions have already been held in Sheffield, including in May 2017 on Wake Road, but believes that Sheffield City Council can do more to support and promote this positive initiative;
- (d) believes that playing out sessions will be most successful if they are resident-led, but that Sheffield City Council has an important role to play in supporting residents to plan and run these sessions on their own streets; and
- (e) therefore calls upon the Administration to instruct officers to:-
  - (i) develop a policy framework to enable a pilot to take place in Sheffield in the summer of 2018, including designing a quick and simple application process for residents wishing to facilitate playing out sessions on their street, and removing barriers to them doing so;
  - (ii) make contact with relevant officers where similar schemes are currently operating successfully, such as Leeds, Hackney, and Bristol, to learn about the key steps to successfully implementing the policy, and to research the concept on the Playing Out website; and
  - (iii) present proposals to Cabinet within two months for approval, with a view to advertising the new scheme in time for communities to come forward to be part of the pilot during the school summer holidays 2018.

## **11. MINUTES OF PREVIOUS COUNCIL MEETINGS**

To receive the records of the proceedings of the extraordinary meeting and ordinary meeting of the Council held on 1st November 2017 and to approve the accuracy thereof.

## **12. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES**

To consider any changes to the memberships and arrangements for meetings of Committees etc., delegated authority, and the appointment of

representatives to serve on other bodies.

**13. CHANGES TO THE CONSTITUTION**

Report of the Chief Executive outlining proposed changes to the Council's Constitution.

Chief Executive

Dated this 28 day of November 2017

**The next ordinary meeting of the Council will be held on 3 January 2018 at the Town Hall**