



# Council

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**Wednesday 6 February 2019**

**2.00 pm**

**Council Chamber, Town Hall,  
Pinstone Street, Sheffield, S1 2HH**

**The Press and Public are Welcome to Attend**

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## COUNCIL

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**Wednesday 6 February 2019, at 2.00 pm**  
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### MEMBERS OF THE COUNCIL

THE LORD MAYOR (Councillor Magid Magid)  
THE DEPUTY LORD MAYOR (Councillor Tony Downing)

1	<i>Beauchief &amp; Greenhill Ward</i> Simon Clement-Jones Bob Pullin Richard Shaw	10	<i>East Ecclesfield Ward</i> Andy Bainbridge Moya O'Rourke Steve Wilson	19	<i>Nether Edge &amp; Sharrow Ward</i> Mohammad Maroof Jim Steinke Alison Teal
2	<i>Beighton Ward</i> Chris Rosling-Josephs Ian Saunders Sophie Wilson	11	<i>Ecclesall Ward</i> Roger Davison Shaffaq Mohammed Paul Scriven	20	<i>Park &amp; Arbourthorne Ward</i> Julie Dore Ben Miskell Jack Scott
3	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	12	<i>Firth Park Ward</i> Abdul Khayum Alan Law Abtisam Mohamed	21	<i>Richmond Ward</i> Mike Drabble Dianne Hurst Peter Rippon
4	<i>Broomhill &amp; Sharrow Vale Ward</i> Michelle Cook Magid Magid Kaltum Rivers	13	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	22	<i>Shiregreen &amp; Brightside Ward</i> Dawn Dale Peter Price Garry Weatherall
5	<i>Burngreave Ward</i> Jackie Drayton Talib Hussain Mark Jones	14	<i>Gleadless Valley Ward</i> Lewis Dagnall Cate McDonald Chris Peace	23	<i>Southey Ward</i> Mike Chaplin Tony Damms Jayne Dunn
6	<i>City Ward</i> Douglas Johnson Robert Murphy Martin Phipps	15	<i>Graves Park Ward</i> Ian Auckland Sue Auckland Steve Ayriss	24	<i>Stannington Ward</i> David Baker Penny Baker Vickie Priestley
7	<i>Crookes &amp; Crosspool Ward</i> Adam Hanrahan Mohammed Mahroof Anne Murphy	16	<i>Hillsborough Ward</i> Bob Johnson George Lindars-Hammond Josie Paszek	25	<i>Stocksbridge &amp; Upper Don Ward</i> Jack Clarkson Keith Davis Francyne Johnson
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea Zahira Naz	17	<i>Manor Castle Ward</i> Lisa Banes Terry Fox Pat Midgley	26	<i>Walkley Ward</i> Olivia Blake Ben Curran Neale Gibson
9	<i>Dore &amp; Totley Ward</i> Joe Otten Colin Ross Martin Smith	18	<i>Mosborough Ward</i> David Barker Tony Downing Gail Smith	27	<i>West Ecclesfield Ward</i> John Booker Adam Hurst Mike Levery
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Paul Wood

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John Mothersole

Chief Executive

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Contact:

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## **PUBLIC ACCESS TO THE MEETING**

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The Council is composed of 84 Councillors with one-third elected three years in four. Councillors are democratically accountable to the residents of their Ward. The overriding duty of Councillors is to the whole community, but they have a special duty to their constituents, including those who did not vote for them

All Councillors meet together as the Council. Here Councillors decide the Council's overall policies and set the budget each year. The Council appoints the Leader and at its Annual Meeting will appoint Councillors to serve on its Committees. It also appoints representatives to serve on joint bodies and external organisations.

A copy of the agenda and reports is available on the Council's website at [www.sheffield.gov.uk](http://www.sheffield.gov.uk). You can also see the reports to be discussed at the meeting if you call at the First Point Reception, Town Hall, Pinstone Street entrance. The Reception is open between 9.00 am and 5.00 pm, Monday to Thursday and between 9.00 am and 4.45 pm. on Friday. You may not be allowed to see some reports because they contain confidential information. These items are usually marked \* on the agenda.

Members of the public have the right to ask questions or submit petitions to Council meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Council meetings are normally open to the public but sometimes the Council may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last. If you would like to attend the meeting please report to the First Point Reception desk where you will be directed to the meeting room.

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## **FACILITIES**

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There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

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**COUNCIL AGENDA  
6 FEBRUARY 2019**

**Order of Business**

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**1. APOLOGIES FOR ABSENCE**

**2. DECLARATIONS OF INTEREST**

Members to declare any interests they have in the business to be considered at the meeting.

**3. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS**

To receive any questions or petitions from the public, or communications submitted by the Lord Mayor or the Chief Executive and to pass such resolutions thereon as the Council Procedure Rules permit and as may be deemed expedient.

**4. MEMBERS' QUESTIONS**

4.1 Questions relating to urgent business – Council Procedure Rule 16.6(ii).

4.2 Supplementary questions on written questions submitted at this meeting – Council Procedure Rule 16.4.

4.3 Questions on the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions – Section 41 of the Local Government Act 1985 – Council Procedure Rule 16.6(i).

(NB. Minutes of recent meetings of the two South Yorkshire Joint Authorities have been made available to all Members of the Council via the following link -

<http://democracy.sheffield.gov.uk/ecCatDisplay.aspx?sch=doc&cat=13165&path=0>)

**5. HOUSING REVENUE ACCOUNT (HRA) BUSINESS PLAN & HRA BUDGET 2019/20**

Report of the Executive Director, Place.

**6. NOTICE OF MOTION REGARDING "DECLARING A CLIMATE EMERGENCY" - GIVEN BY COUNCILLOR JACK SCOTT AND TO BE SECONDED BY COUNCILLOR MICHELLE COOK**

That this Council:-

- (a) believes that climate change and sustainability are amongst the biggest issues of the 21st century and the effects of manmade and dangerous climate change are already manifestly occurring;
- (b) notes that the Intergovernmental Panel on Climate Change (IPCC) detail that we are already seeing the consequences of a 1°C of global warming through more extreme weather, rising sea levels and diminishing Arctic sea ice, among other worrying changes;
- (c) notes that this Administration has previously categorised climate change as the biggest social justice issue of this century which requires bold, radical action, and last year implemented the Green City Strategy - setting the goal of becoming a zero carbon city by 2050, showing our city's commitment towards making our contribution towards the 2015 Paris Climate Agreement;
- (d) recognises the critical role that cities have to play in delivering a zero carbon future and that whilst the present Government have, in this Council's opinion, been woefully inadequate at rising to the scale of the climate change challenge, city leaders can take innovative solutions to address many of the causes and impact of climate change on a systemic level;
- (e) recalls that the city has already undertaken a number of innovative and bold initiatives that are aimed at reducing our impact on the climate and reducing our city's carbon emissions, but recognises that limiting global warming cannot be achieved by a single organisation or a technological silver bullet, and requires changes to how we all live, work and play and believes every citizen has a role to play in securing a climate safe future;
- (f) further notes that, in recognition of this, the Administration established a Green City Partnership Board, with representation from key city stakeholders including our universities, the private sector and community and voluntary organisations, including the Sheffield Climate Alliance, with the agreed purpose of ensuring that Sheffield can achieve the Green City Strategy objectives and deliver a low carbon, resilient and sustainable city;
- (g) notes that, over the period 2013/14 to 2016/17, the Council has reduced its annual CO<sub>2</sub> emissions by 19%, and that this Administration has also initiated schemes to reduce carbon emissions throughout the city, such as:-
  - (i) as a landlord with over 40,000 homes, Sheffield City Council has invested in improving the fabric and insulation of our homes and installed high-efficiency gas central heating boilers in the majority of homes, and as a result, our homes have increased their SAP11 (Standard Assessment

Procedure) energy rating from 64 out of 100 in 2005 to 71 in 2016-17;

- (ii) use of hydrogen fuel-cell electric vehicles as part of its vehicle fleet since 2017, noting that the vehicles use the wind powered mini-grid hydrogen refuelling station at the Advanced Manufacturing Park;
  - (iii) continued development of the district heat network, turning local waste into electricity and heat for the city, with up to 45MW of heat produced and supplied to over 140 buildings connected to the District Energy Network; in addition, the facility generates up to 21 MW of electricity to the National Grid, which is enough to power 25,000 homes;
  - (iv) using new technology where available, including 66,800 new LED streetlights;
  - (v) our Ethical Procurement approach ensures that the Council's suppliers do everything they can to reduce their carbon footprint;
  - (vi) as well as reducing carbon, we are committed to improving the city's air – we are looking at implementing a Clean Air Zone in the city centre, tackling the most polluting vehicles, and we are the first large city to introduce anti-idling measures to stop people leaving their engines running outside schools; and
  - (vii) our transport strategy is seeking to make sustainable modes of transport the number one choice for people in Sheffield;
- (h) notes that the IPCC report identifies cities as one of four critical global systems that can accelerate and upscale climate action, but recognises this will require major transitions in how both mitigation and adaptation are undertaken and, therefore, we need to consider the opportunities the city has to deliver on a revised commitment, as there is only a limited advantage to be gained in setting a target without clear deliverable actions that will enable us as a city to achieve this;
- (i) believes that, as a city, we have made considerable progress in carbon reduction but we need to go further still in light of the IPCC's special report on Global Warming of 1.5°C, published in October 2018, which confirmed the catastrophic consequences of manmade climate change and urgent need to act;
- (j) therefore declares unequivocally that our city, country and planet are facing a CLIMATE EMERGENCY;

- (k) notes that as a result of this call for action, the Green City Partnership Board will be exploring how Sheffield should respond to the IPCC report, both in terms of actions as well as reviewing our existing commitment to become a zero carbon city by 2050; and
- (l) supports this Administration's commitment to report back to Full Council within 6 months, with a more ambitious date for the city to become zero carbon, accompanied by an action plan setting out the required work to deliver a new goal through all relevant strategies and plans, and would entirely and actively welcome the involvement of the cross-party scrutiny system in shaping and overseeing this vital work.

**7. NOTICE OF MOTION REGARDING "OPPOSITION TO GOVERNMENT PLANS TO REMOVE DEPRIVATION AND POVERTY FROM COUNCIL FUNDING FORMULA" - GIVEN BY COUNCILLOR OLIVIA BLAKE AND TO BE SECONDED BY COUNCILLOR ROBERT JOHNSON**

That this Council:-

- (a) notes that the Government have set out proposals for a new funding formula and further changes to the distribution of business rates, which would mark one of the biggest shake-ups of council funding in living memory;
- (b) notes that the proposed changes include the recommendation that grant allocations should no longer be weighted to reflect the higher costs of poverty and deprivation;
- (c) believes that this would be disastrous for urban, and predominately Labour-run, authorities and once again mean that poorer areas are bearing the greatest brunt of austerity at the expense of wealthier areas;
- (d) notes the condemnation of Leaders of urban councils who have written to Ministers to complain that under the "grossly unfair and illogical" proposals, potentially tens of millions of pounds would be switched to rural and suburban council areas;
- (e) notes that, at present, the distribution of revenue resource grants to councils is weighted to support poor areas due to deprivation being acknowledged as a driver of higher than average demand for social care, housing, and other neighbourhood services, as well as recognising that poorer areas are less able to raise taxes locally;
- (f) notes, however, the Government's proposal would remove deprivation from the foundation formula that covers funds for waste disposal, public transport, libraries, leisure, planning, homelessness and recreation, which together amount to about 30% of a council's budget, with, instead, funding distributed purely on a population

basis – with an added weighting for the costs of rurality;

- (g) believes that the Government cannot justify how services such as waste collection, street cleaning, homelessness, public transport and libraries are needed solely on the basis of population numbers no matter where people live, and that it is well established and understood that the cost of providing services increases in more deprived areas – due, in part, to extra demand on services and as residents are less able to finance their needs themselves;
- (h) notes that Metropolitan districts in England have already suffered the sharpest real terms cuts since 2010 – with, on a nation-wide average, a reduction in revenue spending power of 33.9% compared with county councils seeing a reduction of 22.1% over the same period;
- (i) believes that the changes are a shameless attempt by this Government to prop up financially struggling authorities and declining services in Tory heartlands, with an estimated 76% of Conservative MPs representing constituencies covered by county councils, with Government Ministers bowing to pressure from the Conservative-dominated County Councils Network (CCN) to change the grants system - by agreeing with the CCN argument that its members are unfairly allocated less money per head of population than inner-city areas;
- (j) notes the recent Centre for Cities report which found that cities have borne nearly three-quarters (74%) of all real-terms local government funding cuts in the last decade despite being home to just 54% of the population - the equivalent to a reduction of £386 per city dweller since 2009/10, compared to £172 per person living elsewhere;
- (k) notes that report also stated that this is even much more pronounced in the North of England, with average spending reduced by 20% compared to 9% for those cities in the South West, East of England and South East, excluding London;
- (l) further notes that, as outlined by a Sheffield City Council report in January, government spending cuts have impacted most on councils in more deprived areas and yet the Government are, shockingly, looking to make this worse still;
- (m) notes that the Government's proposed changes would be to the serious detriment of urban, economically and socially disadvantaged areas, which also mainly happen to be Labour-run council areas, and believes it is a national scandal that, since 2010, governments have looked after their own affluent communities while leaving struggling communities to bear the greatest cuts; and



- (n) believes, quite simply, it is nothing less than naked class war and that like any war, there are casualties: from the homeless to damaged childhoods to women fleeing violence – and that we need a Labour government now more than ever to ensure that these abhorrent and ideological attacks on local authorities like Sheffield cease immediately.

**8. NOTICE OF MOTION REGARDING "GUARANTEEING NO MORE CUTS AND NO MORE FARE INCREASES" - GIVEN BY COUNCILLOR IAN AUCKLAND AND TO BE SECONDED BY COUNCILLOR RICHARD SHAW**

That this Council:-

- (a) believes that the Sheffield Bus Partnership has failed the citizens of Sheffield by not improving services and keeping fares low which has led to:-
  - (i) cuts to services available to the general public;
  - (ii) extortionate fare increases, forcing people to use their cars over public transport as a cheaper and more accessible option; and
  - (iii) a lack of public confidence in the reliability of the bus service, which is also contributing to decreasing passenger numbers; noting that punctuality of bus services has reduced, down to 84% from 87% over the past three years;
- (b) is concerned that increased car use will add to air pollution in the city centre if fewer people are using more energy efficient bus services;
- (c) is concerned that cuts to bus services are preventing people from getting to work, school, run errands and attend medical appointments;
- (d) notes that, under the Bus Services Act 2017, the Sheffield City Region Mayoral Combined Authority has the power to enact bus franchising and was agreed in the original 2015 Sheffield devolution deal;
- (e) believes that bus franchising will be a long-term solution to these problems, allowing bus operators and local authorities to work collaboratively to improve bus services and realise untapped growth potentials in regional and rural areas;
- (f) acknowledges the excellence of remaining municipal bus operators, and accepts the potential of a return of municipal enterprise in public transport services; however, notes that this would require

new legislation, together with the assumption of substantial liabilities, risk and costs beyond that needed for a franchise approach; and

- (g) resolves to:-
- (i) call on this Administration to protect passengers from further fare increases, cuts to routes and unreliable services by using any available means, which could include, but not necessarily be limited to:-
    - (A) giving notice to immediately terminate the Bus Partnership Agreement;
    - (B) enlisting the support of South Yorkshire Passenger Transport Executive;
    - (C) an active media campaign; and
    - (D) a review of existing bus priority measures in order to deliver a more reliable, greener and efficient bus service;
  - (ii) support the introduction of a statutory bus quality contract in Sheffield;
  - (iii) give notice to terminate Sheffield City Council's membership of the Sheffield Bus Partnership immediately;
  - (iv) call on the Sheffield City Region Mayor to progress bus franchising under the powers of the Bus Services Act 2017; and
  - (v) send copies of this motion to all the other parties to the Bus Partnership Agreement.

**9. NOTICE OF MOTION REGARDING "A CLIMATE EMERGENCY" - GIVEN BY COUNCILLOR MARTIN PHIPPS AND TO BE SECONDED BY COUNCILLOR ALISON TEAL**

That this Council:-

- (a) notes the Intergovernmental Panel on Climate Change (IPCC's) Special Report, published in October 2018, which describes the enormous harm that a 2°C rise in observed global mean surface temperatures above pre-industrial levels is likely to cause, but also tells us that a limit of 1.5°C may still be possible with ambitious action from national and local government, the private sector and local communities;

- (b) notes that carbon emissions result from both production and consumption;
- (c) notes that many cities around the world, including Bristol, Nottingham, Brighton, Bradford, Manchester and London, are responding by declaring a 'Climate Emergency' and committing resources to address this;
- (d) notes that this Council has already published a Green City Strategy, which aims to set out a course of ensuring Sheffield is a zero-carbon city by 2050;
- (e) believes that cities are uniquely placed to lead the world in reducing carbon emissions, as they are in many ways easier to decarbonise than rural areas – for example because of their capacity for heat networks and mass transit systems;
- (f) believes that local governments are well placed to make the case for climate action to national governments but also believes that local governments should not wait for their national governments to change their policies;
- (g) therefore, declares a 'Climate Emergency';
- (h) pledges to make plans to bring forward the Council's existing target to be a zero carbon city from 2050 to 2030;
- (i) asks this Administration to make a decisive contribution towards this vital target by ensuring that the forthcoming procurement of the Council's electricity supply is drawn from renewable sources;
- (j) directs the Chief Executive to produce a report to Council within six months on the actions the Council needs to take to meet this revised target; and
- (k) resolves to send a copy of this motion to all Sheffield MPs and the Secretary of State for the Environment.

**10. CHANGES TO THE CONSTITUTION: TERMS OF REFERENCE OF THE HEALTH AND WELLBEING BOARD**

Report of the Chief Executive.

**11. MINUTES OF PREVIOUS COUNCIL MEETING**

To receive the record of the proceedings of the meeting of the Council held on 9th January 2019, and to approve the accuracy thereof.

**12. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES**

To consider any changes to the memberships and arrangements for meetings of Committees etc., delegated authority, and the appointment of representatives to serve on other bodies.

Chief Executive

Dated this 29 day of January 2019

**The next meeting of the Council will be held on 6 March 2019 at the Town Hall**