

## SHEFFIELD CITY COUNCIL

### COUNCIL MEETING – 6<sup>TH</sup> FEBRUARY, 2019

#### List of Amendments received by the Chief Executive

#### **ITEM OF BUSINESS NO.5 – “HOUSING REVENUE ACCOUNT (HRA) BUSINESS PLAN AND HRA BUDGET 2019/20”**

1. Amendment to be moved by Councillor Penny Baker, seconded by Councillor Sue Auckland

That the recommendations made by the Cabinet at its meeting held on 16<sup>th</sup> January, 2019, concerning the Housing Revenue Account Business Plan and HRA Budget 2019/20, be approved with the addition of new paragraphs (i) and (j) as follows:-

- (i) notes that Sheffield City Council holds a number of ‘sundry’ properties within the HRA housing stock which is a stock of non-traditional houses yet to be investigated for use as social housing;
- (j) requests that officers review the existing policy on ‘sundry’ properties, with a view to:
  - (i) surveying the portfolio of sundry properties for their suitability for conversion into social housing; and
  - (ii) proposing an investment plan to bring as many of these properties back into use as social housing as soon as possible.

#### **ITEM OF BUSINESS NO.6 – NOTICE OF MOTION REGARDING “DECLARING A CLIMATE EMERGENCY”**

2. Amendment to be moved by Councillor Andrew Sangar, seconded by Councillor Shaffaq Mohammed

That the Motion now submitted be amended by:-

- 1. the addition of the following words at the end of paragraph (g)(vii) as follows:-

“; and believes a comprehensive, efficient, affordable, integrated, reliable, expanding and low-carbon bus service is a necessary condition to tackling the climate emergency, and such a service must integrate fully with tram and train services”;

2. the addition of new paragraphs (h) to (k) as follows, and the re-lettering of original paragraphs (h) to (j) as new paragraphs (l) to (n):-
  - (h) notes the Liberal Democrat commitments to legislate with:-
    - (i) a Zero Carbon Act which would commit Britain to be a net zero carbon emitter;
    - (ii) a Green Transport Act to tackle the public health crisis of air pollution;
    - (iii) a Green Buildings Act to introduce a zero carbon homes standard and tackle fuel poverty;
    - (iv) a Nature Act in order to protect and restore bio-diversity, and pay farmers public money for public goods; and
    - (v) a Zero Waste Act to introduce legally binding targets for cutting waste;
  - (i) notes that 1.5°C of warming is most likely to occur around 2040 and therefore believes we need to take radical action to decarbonise well before this time at local, national and global levels of governance;
  - (j) notes that, for Sheffield to be carbon neutral by 2030, it will require broad political consensus and public support for radical policymaking proposals;
  - (k) believes that citizen involvement should be central to climate action decision-making in order to demonstrate consensus and community support, and that the zero carbon Sheffield by 2030 target also requires an evidence-based approach that is informed by experts;
3. the deletion of original paragraphs (k) and (l) and the addition of new paragraphs (o) to (t) as follows:-
  - (o) requests the Administration to make plans for a Citizen's Assembly to inform Sheffield City Council (SCC) policymaking on Council-wide decarbonisation plans, and for the Citizen's Assembly to have an explicit agenda to explore the achievable pathways (set of policies) to zero carbon by 2030 and inform SCC of the preferred pathway(s), decided by consensus;
  - (p) directs the Chief Executive to report back within one month with a proposed timetable, independent discussion facilitators and experts to help lead evidence-based and unbiased dialogue among Citizen's Assembly participants; and that SCC should decide how the Citizen's Assembly will interact with the Green City Partnership Board;
  - (q) notes the concerns raised across the country into the exploration of shale gas and recent earthquakes attributed to fracking across the UK;

- (r) notes that the ten local authorities that make up Greater Manchester will write into their planning policies a ‘presumption’ against any request to drill for shale gas and that the Greater Manchester Region have adopted a region-wide policy of opposition to fracking;
- (s) calls for Sheffield City Council to write into its planning policies a ‘presumption’ against any request to drill for shale gas; and
- (t) calls for all local authorities in the Sheffield City Region to commit to a policy of opposition to fracking.

3. Amendment to be moved by Councillor Martin Phipps, seconded by Councillor Alison Teal

That the Motion now submitted be amended by the deletion of paragraph (l) and the addition of new paragraphs (l) and (m) as follows:-

- (l) supports this Administration’s commitment to report back to Full Council within 6 months, pledging to make plans to bring forward the Council’s existing target to be a zero carbon city from 2050 to 2030 at the latest, setting out the actions the Council needs to take to meet this revised target, and entirely and actively welcoming the involvement of the cross-party scrutiny system in shaping and overseeing this vital work; and
- (m) asks this Administration to make an immediate decisive contribution towards this vital target by ensuring that the forthcoming procurement of the Council’s electricity supply is entirely drawn from renewable sources.

**ITEM OF BUSINESS NO.7 – NOTICE OF MOTION REGARDING “OPPOSITION TO GOVERNMENT PLANS TO REMOVE DEPRIVATION AND POVERTY FROM COUNCIL FUNDING FORMULA”**

4. Amendment to be moved by Councillor Simon Clement-Jones, seconded by Councillor Shaffaq Mohammed

That the Motion now submitted be amended by the deletion of paragraphs (c), (d), (l), (m) and (n); the relettering of original paragraphs (e) to (k) as new paragraphs (c) to (i); and the addition of new paragraphs (j) and (k) as follows:-

- (j) believes the Labour-run Sheffield City Council should be reaching out to other local authorities who are concerned about the fairer funding review and encourage them to take part in the ongoing consultation

seeking views on the approach to measuring the relative needs and resources of local authorities; and

- (k) believes that this Administration is turning this important funding issue into a class-war and does not take into account that this major policy change by the government affects areas across the country, and therefore requires a more cooperative and collaborative approach to lobby central government together to achieve a fairer funding settlement for local government.

#### **ITEM OF BUSINESS NO.8 – NOTICE OF MOTION REGARDING “GUARANTEEING NO MORE CUTS AND NO MORE FARE INCREASES”**

5. Amendment to be moved by Councillor Sophie Wilson, seconded by Councillor Andy Bainbridge

That the Motion now submitted be amended by the deletion of all the words after the words “That this Council” and the addition of the following words:-

- (a) agrees with comments from former Liberal Democrat Minister for Transport, the Rt. Hon. Norman Baker, that the Sheffield Bus Partnership Agreement was, at the time, “good news for the City”; and that the partnership directly led to the exclusive Better Bus Area grant of £18.3 million to further improve Sheffield’s bus offer just a year later;
- (b) notes that the recent Bus in Crises report found that, nationally, bus services are under sustained pressure, with council funding almost halved since 2010;
- (c) further notes that budgets to subsidise routes were reduced by another £20m last year and 188 services were cut, according to the Campaign for Better Transport, and that local authorities across England and Wales had taken £182m away from supported bus services over the decade, affecting more than 3,000 bus routes;
- (d) believes that councils had been put in an impossible position due to actions from successive governments since 2010 and the resulting funding squeeze;
- (e) notes that South Yorkshire transport activity is principally resourced through a Levy contributed by the four districts and that, as partners’ budgets have come under increasing pressure, the Levy has been reduced, noting that since April 2010, the Levy across South Yorkshire has fallen by £38.9m (41% down) from £94.7m to £55.8m for the financial year 2018/19, and further notes that Sheffield Liberal Democrat councillors supported these reductions;
- (f) recalls the formation of the Coalition Government in 2010 and the onslaught of cuts that Sheffield has suffered from, which were wholly

unopposed by the local Liberal Democrat Group, despite all the evidence that showed the damage they were doing to Sheffield;

- (g) notes that despite these unprecedented cuts, which this Council believes were politically motivated, the Partnership has helped to ensure that city bus day and weekly tickets are still lower today in 2018 than they were in 2015, and that operators have invested heavily in modern technology, such as contactless ticket technology on almost every bus, free wifi, and USB ports in the new vehicles and the introduction of 117 greener and low emission buses;
- (h) believes that this Administration is doing everything possible to ensure that buses can pass through the city as efficiently as possible, and supports the planned improvements on the inner ring road, which will mean buses are able to pass through significantly more quickly, improving punctuality and reliability for numerous services;
- (i) notes that this Administration opposed government plans which have stripped local authorities of their ability to set-up and run their own municipal bus operators, and notes that Labour have promised to reverse this nationally;
- (j) recognises that control of the bus service is one of the powers available to the Sheffield City Region Mayor, and recalls that the opportunity to re-regulate bus services in the city was one of the reasons why this Council agreed to support the devolution deal; and
- (k) notes that, in November 2018, this Council called on the Sheffield City Region Mayor to bring forward re-regulation of the bus service.

6. Amendment to be moved by Councillor Rob Murphy, seconded by Councillor Douglas Johnson

That the Motion now submitted be amended by the deletion of paragraph (g)(iv) and the substitution of a new paragraph (g)(iv) as follows:-

- (g)(iv) note the manifesto commitment of the Sheffield City Region Mayor in May 2018 to 'use regulatory powers', and the call from this Council on 7th November 2018 to him to 'bring forward reregulation of the bus service', and calls again for the Mayor to progress bus franchising under the powers of the Bus Services Act 2017; and

7. Amendment to be moved by Councillor Penny Baker, seconded by Councillor Sue Auckland

That the Motion now submitted be amended by the addition of new paragraphs (h) to (j) as follows:-

- (h) agrees with Clive Betts MP that the cost of public transport was a "real

problem" in the City and that "it's a history over the last few decades of well above inflation fare rises whilst services have deteriorated all the time";

- (i) condemns recent fare increases as ultimately a futile strategy, only increasing bus company revenue and profits in the short term, further noting that, according to Matt Davis, Managing Director, Stagecoach Yorkshire, "where these costs are passed on to passengers through fares, every 8% increase in costs leads to a potential 5.6% fall in passenger numbers. Also, every 10% reduction in service frequency results in an estimated 5% drop in patronage"; and
- (j) notes comments recently made by the Labour Party Leader, the Rt. Hon. Jeremy Corbyn, MP, that "Passengers now face a toxic mix of rising fares, cuts to services and reduced access" and "For too long the bus industry has put profit for a few before millions of passengers", further notes that it is for councils to choose which bus operations to support in their area, and believes this that Administration continues to support fare increases and service cuts.

#### **ITEM OF BUSINESS NO.9 – NOTICE OF MOTION REGARDING “A CLIMATE EMERGENCY”**

8. Amendment to be moved by Councillor Neale Gibson, seconded by Councillor Jack Scott

That the Motion now submitted be amended by the deletion of all the words after the words "That this Council" and the addition of the following words:-

- (a) believes that climate change and sustainability are amongst the biggest issues of the 21st century and the effects of manmade and dangerous climate change are already manifestly occurring;
- (b) notes that the Intergovernmental Panel on Climate Change (IPCC) detail that we are already seeing the consequences of a 1°C of global warming through more extreme weather, rising sea levels and diminishing Arctic sea ice, among other worrying changes;
- (c) notes that this Administration has previously categorised climate change as the biggest social justice issue of this century which requires bold, radical action, and last year implemented the Green City Strategy - setting the goal of becoming a zero carbon city by 2050, showing our city's commitment towards making our contribution towards the 2015 Paris Climate Agreement;
- (d) recognises the critical role that cities have to play in delivering a zero carbon future and that whilst the present Government have, in this Council's opinion, been woefully inadequate at rising to the scale of the climate change challenge, city leaders can take innovative solutions to

address many of the causes and impact of climate change on a systemic level;

- (e) recalls that the city has already undertaken a number of innovative and bold initiatives that are aimed at reducing our impact on the climate and reducing our city's carbon emissions, but recognises that limiting global warming cannot be achieved by a single organisation or a technological silver bullet, and requires changes to how we all live, work and play and believes every citizen has a role to play in securing a climate safe future;
- (f) further notes that, in recognition of this, the Administration established a Green City Partnership Board, with representation from key city stakeholders including our universities, the private sector and community and voluntary organisations, including the Sheffield Climate Alliance, with the agreed purpose of ensuring that Sheffield can achieve the Green City Strategy objectives and deliver a low carbon, resilient and sustainable city;
- (g) notes that, over the period 2013/14 to 2016/17, the Council has reduced its annual CO2 emissions by 19%, and that this Administration has also initiated schemes to reduce carbon emissions throughout the city, such as:-
  - (i) as a landlord with over 40,000 homes, Sheffield City Council has invested in improving the fabric and insulation of our homes and installed high-efficiency gas central heating boilers in the majority of homes, and as a result, our homes have increased their SAP11 (Standard Assessment Procedure) energy rating from 64 out of 100 in 2005 to 71 in 2016-17;
  - (ii) use of hydrogen fuel-cell electric vehicles as part of its vehicle fleet since 2017, noting that the vehicles use the wind powered mini-grid hydrogen refuelling station at the Advanced Manufacturing Park;
  - (iii) continued development of the district heat network, turning local waste into electricity and heat for the city, with up to 45MW of heat produced and supplied to over 140 buildings connected to the District Energy Network; in addition, the facility generates up to 21MW of electricity to the National Grid, which is enough to power 25,000 homes;
  - (iv) using new technology where available, including 66,800 new LED streetlights;
  - (v) our Ethical Procurement approach ensures that the Council's suppliers do everything they can to reduce their carbon footprint;
  - (vi) as well as reducing carbon, we are committed to improving the city's air – we are looking at implementing a Clean Air Zone in

the citycentre, tackling the most polluting vehicles, and we are the first large city to introduce anti-idling measures to stop people leaving their engines running outside schools; and

- (vii) our transport strategy is seeking to make sustainable modes of transport the number one choice for people in Sheffield;
  - (h) notes that the IPCC report identifies cities as one of four critical global systems that can accelerate and upscale climate action, but recognises this will require major transitions in how both mitigation and adaptation are undertaken and, therefore, we need to consider the opportunities the city has to deliver on a revised commitment, as there is only a limited advantage to be gained in setting a target without clear deliverable actions that will enable us as a city to achieve this;
  - (i) believes that, as a city, we have made considerable progress in carbon reduction but we need to go further still in light of the IPCC's special report on Global Warming of 1.5°C, published in October 2018, which confirmed the catastrophic consequences of manmade climate change and urgent need to act;
  - (j) therefore declares unequivocally that our city, country and planet are facing a CLIMATE EMERGENCY;
  - (k) notes that as a result of this call for action, the Green City Partnership Board will be exploring how Sheffield should respond to the IPCC report, both in terms of actions as well as reviewing our existing commitment to become a zero carbon city by 2050; and
  - (l) supports this Administration's commitment to report back to Full Council within 6 months, with a more ambitious date for the city to become zero carbon, accompanied by an action plan setting out the required work to deliver a new goal through all relevant strategies and plans, and would entirely and actively welcome the involvement of the cross-party scrutiny system in shaping and overseeing this vital work.
9. Amendment to be moved by Councillor Gail Smith, seconded by Councillor Mohammed Mahroof

That the Motion now submitted be amended by the addition of new paragraphs (l) to (u) as follows:-

- (l) notes the Liberal Democrat commitments to legislate with:-
  - (i) a Zero Carbon Act which would commit Britain to be a net zero carbon emitter;
  - (ii) a Green Transport Act to tackle the public health crisis of air pollution;



- (iii) a Green Buildings Act to introduce a zero carbon homes standard and tackle fuel poverty;
  - (iv) a Nature Act in order to protect and restore bio-diversity, and pay farmers public money for public goods; and
  - (v) a Zero Waste Act to introduce legally binding targets for cutting waste;
- (m) notes that 1.5°C of warming is most likely to occur around 2040 and therefore believes we need to take radical action to decarbonise well before this time at local, national and global levels of governance;
- (n) notes that, for Sheffield to be carbon neutral by 2030, it will require broad political consensus and public support for radical policymaking proposals;
- (o) believes that citizen involvement should be central to climate action decision-making in order to demonstrate consensus and community support, and that the zero carbon Sheffield by 2030 target also requires an evidence-based approach that is informed by experts;
- (p) requests the Administration to make plans for a Citizen's Assembly to inform Sheffield City Council (SCC) policymaking on Council-wide decarbonisation plans, and for the Citizen's Assembly to have an explicit agenda to explore the achievable pathways (set of policies) to zero carbon by 2030 and inform SCC of the preferred pathway(s), decided by consensus;
- (q) directs the Chief Executive to report back within one month with a proposed timetable, independent discussion facilitators and experts to help lead evidence-based and unbiased dialogue among Citizen's Assembly participants; and that SCC should decide how the Citizen's Assembly will interact with the Green City Partnership Board;
- (r) notes the concerns raised across the country into the exploration of shale gas and recent earthquakes attributed to fracking across the UK;
- (s) notes that the ten local authorities that make up Greater Manchester will write into their planning policies a 'presumption' against any request to drill for shale gas and that the Greater Manchester Region have adopted a region-wide policy of opposition to fracking;
- (t) calls for Sheffield City Council to write into its planning policies a 'presumption' against any request to drill for shale gas; and
- (u) calls for all local authorities in the Sheffield City Region to commit to a policy of opposition to fracking.

10. Amendment to be moved by Councillor John Booker, seconded by Councillor (name to be confirmed at the meeting)

That the Motion now submitted be amended by the addition of new paragraphs (l) to (p) as follows:-

- (l) believes that declaring a "Climate Emergency" is similar to the Brexit "Project Fear" campaign, and that this type of approach helps no one come to a positive outcome in any debate or action;
- (m) (i) contends that if the Green Party hopes to turn Sheffield into a zero carbon city by 2030, they must state the facts and figures of how this will be achieved and (ii) believes that investing in renewable energy should be supported if it can deliver electricity at competitive rates, but that British families must not be pushed into fuel poverty by politicians enforcing expensive and failing fuel policies;
- (n) notes the push towards hybrids, plug-in hybrids and electric cars, which do their bit to reduce tailpipe emissions, but extra electricity needs to be produced at our power stations, and further notes that (i) electric cars actually increase pollution in places like China, which produces the largest proportion of lithium-ion battery cells and, more importantly, their precursor materials, (ii) the critical element is the anode, often made of graphite, and the average electric car uses 110 pounds of graphite, as do laptops and smartphones to a much lesser degree, and (iii) China supplies much of that demand, but graphite production causes significant pollution in the country;
- (o) further believes that hydro power is part of the solution in relation to renewable energy in Sheffield and the country, and that, with our five rivers running through Sheffield, it would be wonderful to see modern waterwheels and the like once again gracing our waterways; and
- (p) also believes that (i) all resources are precious and should not be abused or used inappropriately, (ii) all balanced people believe in a clean and sustainable environment for all to co-exist in, (iii) from the industrial revolution to the present day, momentous changes have taken place, mostly for the better, and (iv) for these improvements to keep moving forward, personal doctrines and ideologies must be moved aside.