

SHEFFIELD CITY COUNCIL

POLICY COMMITTEE DECISION RECORD

The following decisions were taken on Monday 9 December 2024 by the Communities, Parks and Leisure Policy Committee.

Item No

8. LEISURE FACILITIES NEW OPERATOR - EVERYONE ACTIVE

8.1 This report provides an update to the Committee on the outcome of the Leisure procurement. The report outlines the opportunities offered by the new contract with Everyone Active (EA) in terms of achieving Sheffield City Council's (SCC) ambitious Council Plan and City Goals. The report supports the accompanying presentation to be given by EA at the Committee meeting.

8.2 **RESOLVED UNANIMOUSLY:** That the Communities, Parks and Leisure Policy Committee:-

1. notes the contents of this report;
2. notes the accompanying presentation from Everyone Active; and
3. notes that future updates will be provided to this Committee outlining the developing partnership between SCC and Everyone Active and the achievements of outcomes as set out in the contract specification.

8.3 Reasons for Decision

8.3.1 A new partnership with Everyone Active will ensure there are robust contract arrangements in place (from January 2025) to continue to operate Sheffield's Sport and Leisure facilities when the current arrangements with Sheffield City Trust end.

8.3.2 Our partnership with Everyone Active presents an opportunity to build on the excellent work of Sheffield City Trust over the last 30 years by providing opportunities for engagement on a range of health and wellbeing outcomes.

8.3.3 Our work with Everyone Active will continue the work of Sheffield City Trust's community team which contributes to a whole-system approach to the promotion of physical activity for adults and children, both in our built facilities and in our parks and open spaces.

8.4 Alternatives Considered and Rejected

8.4.1 Alternative Option 1 - do nothing

This option was discounted as the current arrangements with SCT will end in January 2025 and the arrangements with Places will end in August 2026. The Council is therefore unable to continue to operate under existing arrangements.

8.4.2 Alternative Option 2 – Not enter contract in a new contract with Everyone Active and either bring the Facilities back in-house or create a Local Authority Trading Company (LATC)

If the Council had chosen not to appoint a new operator to run the facilities, the alternatives would be either bringing the facilities in house to be run by the Council or, creating a Local Authority Trading Company. Both these options were explored as part of the early procurement development, and both were discounted because they were more expensive and present higher financial risk to the Council. They would not allow for the level of investment needed for the Council to offer significantly improved leisure facilities.

9. 2026/27 ALLOTMENTS RENT

9.1 This report seeks Committee approval for a 2% increase in allotment rent and water charges for the period 2026-27. The report summarises allotment law and explains how the rent increase enables the Council to work towards the outcomes of the Council Plan and continue its statutory duty to provide allotment sites for people to grow their own food. Tenants must be given 12 months' notice (usually in January) of any increase in rents. Committee approval allows the service to give legal notice.

9.2 **RESOLVED UNANIMOUSLY:** That the Communities, Parks and Leisure Policy Committee:-

1. notes the contents of the report; and
2. approves a 2% increase to allotment rents for 2026/27.

9.3 **Reasons for Decision**

9.3.1 The recommendation to the Communities, Parks and Leisure Committee is to increase the rents by 2% in 2026/27, this protects the staffing levels within the team to continue to provide support to allotment holders and their allotments and maintains a small site improvement budget. It takes in to account the results of the 2018 consultation, increasing rent by a relatively small proportion.

9.4 **Alternatives Considered and Rejected**

9.4.1 Alternative Option 1: Rents remain at 2025/26 levels for 2026/27.

This option was rejected as the proposal would significantly decrease the level of service and site improvements that can be undertaken. Following previous years of below-inflationary rent increases, this would represent a reduction to the budget for the service.

9.4.2 Alternative Option 2: Rents increased by an amount greater than inflation.

This would allow much needed investment in the estate's attainment of 'Sheffield Standard; by 2030. Additional budget could be allocated to those plots that are

currently unlettable due to their unviable condition, reducing extensive waiting times for allotments and increasing revenue.

This option was rejected as the proposal may impact on those in our communities who rely on allotments to live healthy, fulfilling and sustainable lives. With the lasting effects of the 'cost of living crisis' those existing tenants may face financial hardship and allotments would become unaffordable.

10. CITY CENTRE PUBLIC SPACES PROTECTION ORDER

- 10.1 Tackling anti-social behaviour in the city centre is key to delivering the priority for high quality neighbourhoods which are clean, green, resilient and safe, and where people can live healthy lives and be happy with where they live, work and play.

Evidence demonstrates that, within the city centre, there is behaviour that is having a detrimental effect on the quality of life of those in the locality, is persistent and continuing in nature and is unreasonable.

A decision by the Communities, Parks and Leisure Policy Committee was taken in January 2024 to consult on making a Public Spaces Protection Order covering the city centre.

Following that consultation work, this report recommends that the making of a Public Spaces Protection Order is approved to give officers additional powers to tackle anti-social behaviour in the city centre

- 10.2 **RESOLVED:** That the Communities, Parks and Leisure Policy Committee:-

1. having taken into account the outcome of the consultation, approves the making of a Public Spaces Protection Order on the terms attached at Appendix A for a period of 3 years. This Order shall be known as the 'Sheffield City Council City Centre Public Spaces Protection Order 2024';
2. initiates a review of the implementation of the Public Spaces Protection Order to be presented to the Committee 6 months after the implementation of the PSPO on the 1st April 2025. This review will seek the views and experience of organisations representing city centre businesses, voluntary and faith sector organisations, South Yorkshire Police and Sheffield City Council regarding the Public Spaces Protection Order, its impacts, successes and consequences.

This will be presented alongside verbal evidence from the above groups at the Committee meeting;

3. agrees that the planned target date of implementation of the Sheffield City Council City Centre Public Spaces Protection Order 2024 shall be in April 2025;
4. grants delegated authority to the Director of Customer Experience and Communities in consultation with the Chair of the Communities, Parks and

Leisure Policy Committee to agree the exact date when the Sheffield City Council City Centre Public Spaces Protection Order 2024 shall take effect;

5. grants delegated authority to the Director of Customer Experience and Communities to undertake all necessary further steps and actions required in order to formally implement the making of the Sheffield City Council City Centre Public Spaces Protection Order 2024; and
6. initiates work into an overarching, cross committee strategy to reduce through positive behaviour change and provision, rather than displacement, the key types of ASB that the Public Spaces Protection Order aims to target.

10.3 **Reasons for Decision**

- 10.3.1 Everyone wants a safe and inviting city centre and Sheffield, like all major towns and cities, is working to make sure that its city centre is the very best that it can be so that local residents and visitors always have positive experiences when they visit.

Public Spaces Protection Orders provide additional powers for enforcement agencies to deal with a particular nuisance or problem in a specific area that is detrimental to the local community's quality of life, by imposing conditions on the use of that area which apply to everyone. They are intended to help ensure that the people can use and enjoy public spaces, safe from anti-social behaviour.

The evidence and feedback from the consultation and partners, satisfy, on reasonable grounds that the activities identified in the proposed PSPO are having or are likely to have had a detrimental effect on the quality of life of those in the locality and are or are likely to be of a persistent or continuing nature justifies the restrictions imposed by the proposed Order.

The Council is satisfied that the prohibitions imposed by the proposed Order are reasonable in order to reduce the detrimental effect of these activities.

10.4 **Alternatives Considered and Rejected**

10.4.1 Alternative Option 1:

To approve the making of a PSPO without the additional requirements to give personal details and leave the area when asked to do so.

This is not the preferred option as the requirement to leave provides an additional layer of intervention that will help to avoid more formal intervention such as issuing an FPN. Without this, the level of intervention could end up higher than is necessary in a given situation.

Alternative Option 2:

To approve the making of a PSPO with the draft wording that was proposed in the

January CPL committee report.

This option was rejected based on the feedback received during the consultation period. The original wording of the alcohol restriction could be applied too broadly and might restrict responsible alcohol consumption particularly in green spaces in the City Centre. Equally, the terms 'nuisance' and 'annoyance' in the begging and loitering restrictions could be more subjective and ambiguous. The removal of these terms creates a higher threshold for breaching the PSPO.

Alternative Option 3:

To consider the outcome of the consultation and to decide not to proceed.

This option is reserved to the Communities, Parks and Leisure Policy Committee under Part 3.3.1 of the Constitution and is the 'do nothing' option in relation to a PSPO. This option has been rejected based on the evidence presented in this report.

The consultation has demonstrated that people are experiencing harassment, alarm or distress from the behaviours that would be restricted with the PSPO. It has also demonstrated that the majority of individuals and organisations support the restrictions that would come from the PSPO. The PSPO is another tool that can be used to tackle ASB in the city centre and, combined with the Enforcement and Support Protocol will allow earlier intervention to provide support to vulnerable individuals.

11. 2024/25 QUARTER 2 BUDGET MONITORING

11.1 The Assistant Director Finance and Accounting presented a report that brought the Committee up to date with the Council's General Fund revenue outturn position for 2024/25 as at Quarter 2.

11.2 **RESOLVED UNANIMOUSLY:** That the Communities, Parks and Leisure Committee notes the updated information on the 2024/25 Revenue Budget Outturn as described in this report including the detailed committee budget monitoring information and management actions provided.

11.3 **Reasons for Decision**

11.3.1 To record formally changes to the Revenue Budget.

11.4 **Alternatives Considered and Rejected**

11.4.1 The Council is required to both set a balance budget and to ensure that in-year income and expenditure are balanced. No other alternatives were considered.