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Equality Impact Assessment

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Introductory Information

Reference number

784

Proposal type Budget Project**Project name**

Contextual Safeguarding

Decision Type

Type of decision

- Cabinet
- Cabinet Committee (e.g. Cabinet Highways Committee)
- Leader
- Individual Cabinet Member
- Executive Director/Director
- Officer Decisions (Non-Key)
- Council (e.g. Budget and Housing Revenue Account)
- Regulatory Committees (e.g. Licensing Committee)

Lead Cabinet Member

Drayton Jackie (LAB-CLLR);

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Entered on Q Tier Yes No**Year(s)**

14/15	15/16	16/17	17/18	18/19	19/20	20/21	21/22
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EIA date

02/03/2020

EIA lead

Khan Bashir (CYPD);

Person filling in this EIA form

Sweaton Helen;

Lead officer

Sweaton Helen;

Lead Corporate Plan priority

Better Health and Wellbeing

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Portfolio, Service and Team

Cross Portfolio

Yes No

Portfolio

People Services ▼

People Services service(s)

- Business Strategy
- Care and Support
- Children and Families
- Children's Commissioning Unit
- Commissioning
- Inclusion and Learning
- Libraries and Community Services
- Lifelong Learning and Skills
- Planning Improvement and Performance Service

People Services team(s)

Is the EIA joint with another organisation (eg NHS)?

No Yes

Brief aim(s) of the proposal and the outcome(s) you want to achieve.

The revised documentation Working Together to Safeguard Children (2018) and Keeping Children Safe in Education (2018) refers to Contextual Safeguarding. The term contextual safeguarding refers to our response to understand, assess, and reduce the risk of harm from outside the family home (sometimes referred to as extra-familial abuse).

Sheffield City Council is committed to ensuring all "Children and young people are safe and supported to achieve their full potential" and we know that the vast majority of parents, carers, families and communities want the very best for their children. We acknowledge some young people in our communities are vulnerable to risk from the different relationships that young people form in their neighbourhoods, schools and online which can feature violence and abuse. These risks for young people are outside of their families. These are contextual safeguarding risks.

This Contextual Safeguarding strategy will enhance the City's approach to safeguarding and should be considered alongside the Sheffield Children's Safeguarding Partnership Child protection and safeguarding procedures and other key drivers for the city:

1. Sheffield's Joint Health & Wellbeing Strategy
2. Tackling Poverty Strategy
3. Neglect Strategy
4. Community Safety Partnership Plan

The contextual safeguarding strategy describes how we will identify contextual safeguarding risk, how we will ensure we deliver services to reduce risk and how we will know we've made a difference. This will ensure children and young people are in a safe environment, know how to keep safe and have help to thrive and grow to achieve their full potential.

If you want to enter more information please attach a document in the supporting documentation below.

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Impact

Under the [Public Sector Equality Duty](#) we have to pay due regard to the need to:

- eliminate discrimination, harassment and victimisation
- advance equality of opportunity
- foster good relations

More information is available on the [Council website](#) including the [Community Knowledge Profiles](#).

Note the EIA should describe impact before any action/mitigation. If there are both negatives and positives, please outline these - positives will be part of any mitigation. The action plan should detail any mitigation.

Overview

Overview (briefly describe how the proposal helps to meet the Public Sector Duty outlined above)

An Equality Analysis has considered the requirements of the Public Sector Equality Duty. The revised documentation Working Together to Safeguard Children (2018) and Keeping Children Safe in Education (2018) refers to Contextual Safeguarding which is how we respond to, understand, assess, and reduce the risk of harm from outside the family home. The contextual safeguarding strategy describes how we will identify contextual safeguarding risk, how we will ensure we deliver services to reduce risk and how we will know we've made a difference. This will ensure children and young people are in a safe environment, know how to keep safe and have help to thrive and grow to achieve their full potential. The Contextual Safeguarding Strategy will enhance the City's approach to safeguarding and should be considered alongside the Sheffield Children's Safeguarding Partnership Child protection and safeguarding procedures and other key drivers for the city.

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Impacts

Proposal has an impact on

Health	Age	Disability	Pregnancy/Maternity	Race	Religion/Belief	Sex
Sexual Orientation	Transgender	Carers	Voluntary/Community & Faith Sectors		Cohesion	
Partners	Poverty & Financial Inclusion		Armed Forces	Other		

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Health

Does the Proposal have a significant impact on health and well-being (including effects on the wider determinants of health)?

Yes No

Staff

Yes No

Customers

Yes No

Impact

Positive Neutral Negative

Level

None Low Medium High

Details of impact

The risks associated with contextual safeguarding increase the risk of longer term poor physical and mental health for young people. Improved engagement will improve engagement with health services in adolescence reducing the likelihood of escalation of both physical and mental health needs in the shorter and longer term.

Comprehensive Health Impact Assessment being complete

Yes No

Please attach health impact assessment as a supporting document below.

Public Health Leads has signed off the health impact(s) of this EIA

Yes No

Health Lead



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Age

Staff Yes No**Customers** Yes No**Impact** Positive Neutral Negative**Level** None Low Medium High**Details of impact**

Contextual Safeguarding is about our response to understand, assess, and reduce the risk of harm from outside the family home (sometimes referred to as extra-familial abuse). We acknowledge some young people in our communities are vulnerable to risk from the different relationships that young people form in their neighbourhoods, schools and online which can feature violence and abuse.

The Contextual Safeguarding Strategy will enhance the City's approach to safeguarding and it describes how we will identify contextual safeguarding risk, how we will ensure we deliver services to reduce risk and how we will know we've made a difference. This will ensure children and young people are in a safe environment, know how to keep safe and have help to thrive and grow to achieve their full potential.

We have defined a cohort of vulnerable young people and agreed a set of outcomes for them and their families. In delivering this strategy we will know these vulnerable young people have:

- Engaged with our interventions
- An improved Safety Scale / SDQ score as a result of our intervention
- A reduction in the percentage of education sessions missed.
- Not been missing from education (rolling total)
- A reduction in persistent absence
- Achieved 5+ A* -C grades at GCSE including English and mathematics
- Not entered Custody
- Not been involved in offending
- Not received a secure remand
- Not entered the criminal justice system
- Received an Out of Court Disposal as an intervention to prevent escalation of offending behaviour
- A reduced number of Missing episodes
- Not gone 'missing or run away' on two or more occasions
- A robust safety plan coordinated by a strategy meeting if they need one because they have gone 'missing or run away'
- Provided feedback that is informing our service delivery and development

Be clear if your service relates to specific age groups, particularly younger or older people. If you wish to enter more information please attach a document in the supporting documentation section below.

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Disability**Staff** Yes No**Customers** Yes No**Impact** Positive Neutral Negative**Level** None Low Medium High**Details of impact**

Young people who are SEN or with disabilities can be particularly vulnerable to harm from outside the family home and through the Contextual Safeguarding Strategy, we will take all steps to ensure that this cohort is also identified in a timely way and provided with the correct levels of support in line with their needs.

Be clear if your service relates to specific impairments. If you wish to enter more information please attach a document in the supporting documentation section below.

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Pregnancy/Maternity**Staff** Yes No**Customers** Yes No**Impact** Positive Neutral Negative**Level** None Low Medium High**Details of impact**

Females who are victims of sexual exploitation are at greater risk of becoming pregnant at a very young age. The Contextual Safeguarding strategy will enhance the City's approach to safeguarding of this cohort, who will be identified in a timely way and provided with the correct levels of support in line with their needs.

Be clear if this impacts on these areas. If you wish to enter more information please attach a document in the supporting documentation section below.

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Race**Staff** Yes No**Customers** Yes No**Impact** Positive Neutral Negative**Level** None Low Medium High**Details of impact**

Young people of all ethnic origins will be supported through the Contextual Safeguarding Strategy. We will take all steps to ensure that this cohort is also identified in a timely way and provided with the correct levels of support in line with their needs.

Be clear if your service relates to specific BME communities. If you wish to enter more information please attach a document in the supporting documentation section below.

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Religion/Belief**Staff** Yes No**Customers** Yes No**Impact** Positive Neutral Negative**Level**

None Low Medium High

Details of impact

Young people of all ethnic origins will be supported through the Contextual Safeguarding Strategy. We will take all steps to ensure that this cohort is also identified in a timely way and provided with the correct levels of support in line with their needs.

Note: This also covers all faith groups and those with no belief. If you wish to enter more information please attach a document in the supporting documentation section below.

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Sex**Staff**

Yes No

Customers

Yes No

Impact

Positive Neutral Negative

Level

None Low Medium High

Details of impact

Victims of exploitation can be both male and female. It is statistically more likely that a female will be a victim of sexual exploitation and a male the victim of criminal exploitation. 201 referrals were screened by the Sheffield Safeguarding Hub with Child Sexual Exploitation (CSE) as a concern. A total of 146 referrals were received by the Sexual Exploitation Service (SES) between 1st April 2018 and 31st March 2019. The gender breakdown for those referred is 31 male, 168 female and 2 not known.

Whilst some targeting of the service delivery will reflect those statistics, we will take all steps to ensure that male victims of sexual exploitation and female victims of criminal exploitation are also identified in a timely way and provided with the correct levels of support in line with their needs.

Note: this includes women and men. If you wish to enter more information please attach a document in the supporting documentation section below.

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Sexual Orientation**Staff**

Yes No

Customers

Yes No

Impact

Positive Neutral Negative

Level

None Low Medium High

Details of impact

Young Lesbian, Gay and Bi sexual can be particularly vulnerable and will be supported through the Contextual Safeguarding Strategy. We will take all steps to ensure that this cohort is also identified in a timely way and provided with the correct levels of support in line with their needs.

For example lesbian, gay or bisexual groups. If you wish to enter more information please attach a document in the supporting documentation section below.

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Transgender**Staff**

Yes No

Customers

Yes No

Impact

Positive Neutral Negative

Level

None Low Medium High

Details of impact

Young Transgender people of those who identify as either gender fluid or non binary can be particularly vulnerable and will be supported through the Contextual Safeguarding Strategy. We will take all steps to ensure that this cohort is also identified in a timely way and provided with the correct levels of support in line with their needs.

Note: transgender both men and women. If you wish to enter more information please attach a document in the supporting documentation section below.

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Voluntary/Community & Faith Sectors**Staff**

Yes No

Customers

Yes No

Impact

Positive Neutral Negative

Level

None Low Medium High

Details of impact

The Contextual Safeguarding Strategy will enhance the approach to safeguarding across Sheffield, our partners and the voluntary Community Sector. A wide range of partners/Voluntary Community Sector have been engaged with including South Yorkshire Police, Sheffield Futures and schools in the development of the Strategy.

For example: impact on VCF organisations e.g. access to match funding, viability, hours of opening, staffing levels, referrals etc. If you wish to enter more information please attach a document in the supporting documentation section below.

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Cohesion**Staff**

Yes No

Customers Yes No**Impact** Positive Neutral Negative**Level** None Low Medium High**Details of impact**

The range of risks associated of with contextual safeguarding increase the risk of longer term disengagement with society as an active and contributing citizen. This also increases the risk of being drawn into anti social behaviour or crime.

Note particular impact on community tensions or getting on well together. If you wish to enter more information please attach a document in the supporting documentation section below.

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Partners**Staff** Yes No**Impact** Positive Neutral Negative**Level** None Low Medium High**Details of impact**

The Contextual Safeguarding Strategy will enhance the approach to safeguarding across Sheffield, our partners and the voluntary Community Sector. A wide range of partners/Voluntary Community Sector have been engaged with including South Yorkshire Police, Sheffield Futures and schools in the development of the Strategy.

Customers Yes No

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Poverty & Financial Inclusion**Staff** Yes No**Customers** Yes No**Impact** Positive Neutral Negative**Level** None Low Medium High

Poverty & financial inclusion Customer impact level has been recorded as Medium/High, this EIA will be escalated to Adele Robinson for corporate consideration

Details of impact

Adverse childhood experience including those termed as contextual safeguarding are also associated with a negative effect on adult economic circumstances. The range of risks associated of with contextual safeguarding increase through poorer educational, entry into the criminal justice system, poor health (including mental health) worklessness which then dimisinh financial inclusion outcomes.

Note the impact of poverty on those who are financially excluded. If you wish to enter more information please attach a document in the supporting documentation section below.

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Cumulative impact

Proposal has a cumulative impact

Yes No

Proposal has geographical impact across Sheffield

Yes No

Local Partnership Area(s) impacted

All Specific

Action Plan and Supporting Evidence

Action plan

Include monitoring arrangements, etc. You can copy and paste your action plan in this section

Supporting Evidence (Please detail all your evidence used to support the EIA)

Supporting Documentation

 [Click here to attach a file](#)

 [Contextual Safeguarding Consultation Summary.docx](#)

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Consultation

Consultation required

Yes No

Consultation start date

14/02/2020 

Consultation end date

28/02/2020 

Details of consultation

The Council considered it was not under a legal duty to consult with children and young people and their families (including parents/carers) or stakeholders on this strategy.

However as the strategy aims to re-affirm Sheffield's commitment to recognise and respond to child sexual exploitation, child criminal exploitation and the criminalisation of our young people, it was considered essential that multi-agency engagement informed the development of the strategy and targeted consultation should be undertaken to inform the equality impact assessment.

Significant engagement with elected members with responsibility for this area, all key partners, young advisors and service users has been undertaken during the development of the strategy.

Engagement, led by the Lead member for Children and Young People, Cllr Jackie Drayton began on the 26.11.2019 and has involved; Deputy Portfolio Holder for Children and Young People, Labour Group, Vulnerable Young People's Executive Board, South Yorkshire Police, Youth Justice Service, Sheffield City Council Commissioning Inclusion and Learning, Sheffield Futures, Public Health, Sheffield City Council Neighbourhood Intervention and Tenant Support, Sheffield City Council Portfolio Leadership Team, Sheffield Safeguarding Children's Partnership, Learn Sheffield, Virtual Head Teacher and Chaucer School.

Engagement informed the development of the draft strategy and appendices for consultation.

A 2 week consultation exercise was undertaken during the period of Friday 14th February to Friday 28th February 2020. The consultation targeted; All partners reflected on the Sheffield Safeguarding Children's Partnership, Cabinet Members, Sheffield Schools, Sheffield City Council Executive Management Team and targeted Young People, parents and carers who have experienced contextual safeguarding issues.

- All Schools were emailed with consultation documents (primary, secondary, academies and special schools)
- All key stakeholders were emailed
- Downloadable documents to return via email or post
- Individual meetings and focused group activity led by workers with existing relationships held with young people, parents and carers who have experienced contextual safeguarding issues.

- Representation was received from
South Yorkshire Police
Chaucer School
Sheffield Health Social Care NHS Partnership Trust
Sheffield Teaching Hospital NHS Partnership

Trust

Are Staff who may be affected by these proposals aware of them

Yes No

Are Customers who may be affected by these proposals aware of them

Yes No

If you have said no to either please say why

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Summary of overall impact

Summary of overall impact

The revised documentation Working Together to Safeguard Children (2018) and Keeping Children Safe in Education (2018) refer to Contextual Safeguarding which is how we respond to, understand, assess, and reduce the risk of harm from outside the family home.

The Contextual Safeguarding Strategy describes how we will identify contextual safeguarding risk, how we will ensure we deliver services to reduce risk and how we will know we've made a difference. This will ensure children and young people are in a safe environment, know how to keep safe and have help to thrive and grow to achieve their full potential.

The Contextual Safeguarding Strategy will enhance the City's approach to safeguarding and will positively impact on children and young people at risk of adverse outcomes.

Although, we were not under a legal duty to consult with children and young people and their families (including parents/carers) or stakeholders on this strategy as the strategy aims to re-affirm our commitment to recognise and respond to child sexual exploitation, child criminal exploitation and the criminalisation of our young people, it was considered essential that multi-agency engagement informed the development of the strategy and targeted consultation should be undertaken to inform the equality impact assessment.

Summary of evidence

Changes made as a result of the EIA

If none, specify why

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Escalation plan**Is there a high impact in any area?**

Yes No

Overall risk rating after any mitigations have been put in place

High Medium Low None

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Review date**Review date**

31/03/2020 

If a review date is specified, it will appear in the 'Upcoming Reviews' view when the EIA review is within 30 days.

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Incomplete

Mark as ready for approval

Once you've finished filling this form, you need to first mark it ready for approval, then submit it.

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