



Report to Policy Committee

Author/Lead Officer of Report: Christine Anderson, Strategic Commissioning Manager

Tel: 0114 2057135

Report of: Strategic Director of Adult Care and Wellbeing

Report to: Adult Health and Care Policy Committee

Date of Decision: 8th November 2023

Subject: Approval of Sheffield Learning Disability Strategy

Has an Equality Impact Assessment (EIA) been undertaken?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
If YES, what EIA reference number has it been given? 2365				
Has appropriate consultation taken place?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
Has a Climate Impact Assessment (CIA) been undertaken?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
Does the report contain confidential or exempt information?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>

Purpose of Report:

Sheffield's Learning Disability Strategy – ***Our Big Plan*** - sets the scene for improving the lives of people with a learning disability in the City. It has been developed in partnership with the learning disability community and carers and reflects their priorities for the next 3 years.

The Strategy will be underpinned by an annually updated delivery plan which will have clear objectives and outcomes, agreed by the Learning Disability Partnership Board. It will also be complemented by an Adult Future Options Transformation Programme. This will be a partnership document, and a range of organisations will continue together to deliver the Strategy's objectives.

Recommendations:

It is recommended that the Adult Health and Care Policy Committee:

1. Approves the Learning Disability Strategy called the Big Plan.
2. Request that an update is brought to Committee in twelve months' time, along with an update of progress made on delivery actions.

Background Papers:

Appendix 1 – Learning Disability Strategy – the Big Plan

Appendix 2 – How the Strategy Was Developed

Appendix 3 – What Do We Know About Learning Disability in Sheffield

Appendix 4 – Hear Our Voice

Lead Officer to complete: -	
1	<p>I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.</p> <p>Finance: Kerry Darlow & Laura Foster</p> <p>Legal: Patrick Chisholm</p> <p>Equalities & Consultation: Ed Sexton</p> <p>Climate: Christine Anderson</p>
	<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>
2	<p>SLB member who approved submission:</p> <p>Alexis Chappell</p>
3	<p>Committee Chair consulted:</p> <p>Councillor Angela Argenzio</p>
4	<p>I confirm that all necessary approval has been obtained in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report has been approved for submission to the Committee by the SLB member indicated at 2. In addition, any additional forms have been completed and signed off as required at 1.</p> <p>Lead Officer Name: Christine Anderson</p> <p>Job Title: Strategic Commissioning Manager</p> <p>Date: 30th October 2023</p>

1. **PROPOSAL**

- 1.1 The purpose of this report is to seek approval of the Sheffield Learning Disability Strategy, attached at Appendix 1.
- 1.2 The Strategy sets the scene for improving the lives of people with a learning disability in the City through:
 - Ensuring the views of people with a learning disability and their families and carers drive change and contribute directly to planning.
 - Raising awareness of learning disabilities in health care settings and other public places
 - Improving the experience and life chances of people with a learning disability
- 1.3 It promotes and enables partnership working to create the foundations and conditions for delivering upon our vision.
- 1.4 The Strategy describes how we will focus on a set of priorities, agreed in collaboration with the learning disability community, to deliver better outcomes for people in Sheffield.
- 1.5 The delivery priorities align with the 5 themes in Sheffield's Adult Social Care vision 'Living the Life You want to Live' and are as follows:
 - Safe and well
 - Active and independent
 - Connected and engaged.
 - Aspire and achieve.
 - Efficient and effective
- 1.6 The strategy outlines Sheffield's pledge to strengthen individuals voice in the City, including family member and carers voices, and continued commitment to reach out to the seldom heard. It also describes our approach to work in partnership with individuals, carers, and other stakeholders in co-design and co-production.
- 1.7 The Strategy has been particularly based on feedback from people with a learning disability who took part in the Chance to Choose Project in 2022 and from We Speak You Listen workshops in 2023. The feedback and outcome of workshops which informed the Strategy is summarised at Appendix 2 and underpins both the strategic priorities in the strategy and the governance of the Learning Disability Partnership Board, so that people are at the heart of what we do.
- 1.8 The Strategy will also assist delivery upon and provide the foundations for the Adult Future Options Recovery Plan noted at Committee in November 2023 through the budget update and Adult Wellbeing and care recovery plan.

1.9 Delivery on the Vision and Strategy

1.9.1 It is recognised that our vision will take time to achieve.

1.9.2 To that end arrangements have been implemented as follows to enable a continued focus on delivery of the Strategy:

- **Delivery** – An annual report setting out progress against commitments, impact on people and achievements. This will be co-produced with the Learning Disability Partnership Board
- **Priorities** - An annual review by the Partnership Board of the Strategy priorities for the next year. As part of this annual review, we will set key priorities in relation to each theme for the upcoming year, in consultation with local people.
- **Support** - Dedicated support to the Learning Disability Partnership Board to deliver on the strategy through support from the Strategy & Involvement team in Adult Social Care Commissioning, in collaboration with the Integrated Care Board.
- **Governance** - A review of the Board governance has taken place and the Board is now co-chaired by the Assistant Director and a person with a learning disability. In addition, dedicated delivery groups around each of the themes in the Strategy will be in place and co-chaired by people from the community. The delivery group leads will report back to the full Board.

1.9.3 Delivery of the strategy and the arrangements noted above are supported by the implementation of the following over the past couple of years:

- Adult Wellbeing and Care [operating model](#) approved at Committee in November 2022 and in particular implementation of dedicated social work services (Adult Future Options) for people with a learning disabilities, sensory impairments, and physical disabilities and a strategic shift towards earlier intervention and prevention.
- Dedicated enablement intervention teams within Adult Future Options following an invest to save approach agreed in 2023 to promote adults' independence and wellbeing.
- Dedicated transitions teams and in particular a model where Adult Services reaches into children's services to supports young people as reported to September 2023 Committee in our [transitions update](#).
- Recommissioning programmes agreed at Committee which include [advocacy, supported living, day activities and respite services](#) and [care and wellbeing \(homecare\) services](#).
- A [South Yorkshire Market Position Statement \(MPS\)](#) and collaboration programme to develop specialist accommodation for people with a learning disability and/ autistic people.

2. HOW DOES THIS DECISION CONTRIBUTE?

2.1 The strategy aligns with several other strategies, including:

- Sheffield's Joint Health and Wellbeing Strategy
- Sheffield's Joint Strategic Needs Assessment
- Sheffield's Adult Health and Social Care Strategy, Future Design and Market Position Statement
- Sheffield's Race Equality Commission
- All-Age Mental and Emotional Health and Wellbeing Strategy
- Learning Disability Strategy
- Improving Physical Health for People with Learning Disabilities, Autistic People, and People with Severe Mental Illness Strategy
- All Age Sheffield Unpaid Carers Strategy
- All Age Sheffield Direct Payments and Personalisation Strategy

All the above commitments are featured in the proposed Learning Disability Strategy with the overarching aim of improving the quality of life and health outcomes for people with a learning disability in Sheffield.

3. HAS THERE BEEN ANY CONSULTATION?

3.1 The Learning Disability Strategy has been developed by engaging with the Partnership Board, Sheffield Voices, and family carers over the past 12 - 18 months.

3.2 It has been developed through engaging with a range of people with lived experience and those working with people across day services & supported living, the voluntary sector, health, employment and housing to identify the key issues and concerns.

3.3 The key events have been:

- We Speak, You Listen
- Festival of Involvement
- Chance to Choose
- Provider Marketplace
- Big Voice Conference

3.4 The local priorities and our actions for the next 3 years have been included in the proposed strategy and endorsed by the Learning Disability Partnership Board. The intention is that we will continue to engage with the Board and delivery sub-groups, measuring progress against the 5 themes and agreed priorities.

4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION

4.1 Equality Implications

4.1.1 The proposal is fully consistent with the Council's obligations under the Equality Act 2010 and the Public Sector Equality Duty.

- 4.1.2 In Equality Act terms, the proposal will have a significant direct, positive impact for people with the protected characteristic of disability – i.e. most beneficiaries. The proposal outlines strategic priorities that will continue to make universal services more accessible to people with a learning disability, aiming to improve health & well-being and redress the current imbalance in health inequalities. Good quality health and social care services with appropriately trained staff and with the correct reasonable adjustments will lead to positive outcomes.
- 4.1.3 The strategy also focuses on the wider social determinants of health and well-being to improve accessibility in different aspects of people's lives e.g. supported living, social activities and employment. It is also acknowledged that there needs to be a continued focus on considering the additional needs of people who have older family carers.
- 4.1.4 The strategy aims to involve and listen to people from the seldom heard communities to better reflect the diversity of the city and tackle inequalities in social care provision. This will include people from ethnic minority groups and the LGBTQ community, and people who communicate differently.

4.2 Financial and Commercial Implications

- 4.2.1 The Learning Disability Strategy is aiming for individuals' needs to be met by improving efficiency, joint working arrangements, and creative thinking with a focus on prevention and connecting people with their community.

- 4.2.2 There are no short term financial and commercial implications associated with approving this strategy. All individual projects will be assessed for their affordability and viability, and any future financial and commercial implications will be reported and recorded as part of the approval process.

4.3 Legal Implications

- 4.3.1 Although there has been no specific statutory guidance in relation to the learning disability community since Valuing People Now (2010), the Care Act 2014 strengthens the rights of people with learning disabilities and their family carers. It promotes fairer, more personalised care – and shifts the focus of local authorities from providing services for specific groups, to supporting individuals to achieve the outcomes that matter to them.
- 4.3.2 The current government also published a National Disability Strategy in 2021, which recognises and builds on the progress that has been made since the Disability Discrimination Act 1995.
- 4.3.3 The Equality Act 2010 brought previous anti-discrimination laws into one law. It provides a legal framework to protect the rights of individuals and promote equal opportunities for everyone. It clarifies what private, public and voluntary sectors must legally do to ensure that people with protected characteristics (such as a learning disability) are not disadvantaged.

4.3.4 Sheffield's learning disability strategy reflects these statutory requirements, with a commitment to reduce societal barriers that prevent people with a learning disability to live an ordinary life within the community.

4.4 Climate Implications

4.4.1 There are no direct climate implications associated with approving the strategy as set out in this report and there is no requirement to complete a full climate impact assessment. However, Sheffield City Council and its 10 Point Plan for Climate Action is a partner on the LD Partnership Board which oversees this Strategy.

4.4.2 Many other partner organisations on the board will also have their own climate strategies. The role of large organisations – who form a big plank of the delivery of this strategy – is important in Sheffield tackling the effects of climate change. Climate change impacts will have a significant impact on individuals health and wellbeing and any services provided under this strategy will need to ensure they are future proofed to provide any additional support that may be required to help people deal with these impacts.

4.4.3 Where specific commissions are made as a result of this strategy, climate impacts of delivery will be assessed using the CIA tool and this will be able to inform any tender process. Partners delivering services as part of this strategy will create impacts in terms of building use, transport, energy use, water and resource use, production of waste and so on and we will look to work with partners whose climate ambitions are aligned with our own, as set out in the 10 point plan for Climate Action.

4.5 Other Implications

4.5.1 There are no other implications.

5. **ALTERNATIVE OPTIONS CONSIDERED**

5.1 **Do Nothing:** No alternative options have been considered.

6. **REASONS FOR RECOMMENDATIONS**

6.1 The strategy is a positive development for the city and will enable partner organisations to work together to improve the quality of life for people with a learning disability in Sheffield.

6.2 Approving the strategy demonstrates the Committee's commitment to partnership working across the City to improve citizens' outcomes and experiences.

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