

Adult Health and Social Care Policy Committee

Meeting held 8 November 2023

PRESENT: Councillors Angela Argenzio (Chair) Sophie Thornton (Deputy Chair), Ruth Milsom (Group Spokesperson), Steve Ayris, Julie Grocutt, Ruth Milsom, Laura McClean, Martin Phipps, Mick Rooney and Gail Smith

1. APOLOGIES FOR ABSENCE

1.1 No apologies for absence were received.

2. EXCLUSION OF PRESS AND PUBLIC

2.1 There was one appendix to item 6 which it was resolved may involve the exclusion of the press and public, should Members wish to discuss the content of the appendix it was agreed that the public would be asked to leave and the webcast would be halted.

3. DECLARATIONS OF INTEREST

3.1 There were no declarations of interest made.

4. MINUTES OF PREVIOUS MEETING

4.1 The minutes of the meeting of the Committee held on the 20th of September 2023 were approved as a correct record.

5. PUBLIC QUESTIONS AND PETITIONS

5.1 One public question had been received; however, as the questioner was unable to attend the meeting a written answer was to be provided.

6. APPOINTMENTS TO SUB-COMMITTEES

6.1 The Committee noted that, in accordance with the authority given by the Committee at its meeting held on the 14th June 2023, the Monitoring Officer, in consultation with the relevant political group whip, had authorised the appointment of Councillor Mary Lea to replace Councillor Nighat Basharat as a substitute member of the Health Scrutiny Sub-Committee, with effect from 30th June 2023.

6.2 The Committee agreed, following the review of the allocation of seats at the meeting of the Council on the 1st of November 2023, the following composition of the Health Scrutiny Sub-Committee:

| Title/Post | Labour | Liberal Democrat | Green | Sheffield Community Councillors | Other |
|--|--------------------------|---------------------------------|-----------------------------------|---------------------------------|-------|
| Health Scrutiny Sub-Committee 9 seats Split 4 : 3 : 1 : 1 : 0 (membership to comprise councillors from the parent Committee and the Education, Children & Families Policy Committee) | Cllr Nighat Basharat | Cllr Steve Ayris (Deputy Chair) | Cllr Martin Phipps (Spokesperson) | Cllr Dianne Hurst | |
| | Cllr Laura McClean | Cllr Sophie Thornton | | | |
| | Cllr Ruth Milsom (Chair) | Cllr Ann Whitaker | | | |
| | Cllr Mick Rooney | | | | |
| Named Substitutes | Cllr Dawn Dale | Vacancy | Cllr Angela Argenzio | Cllr Julie Grocutt | |
| | Cllr Jayne Dunn | Vacancy | Cllr Maleiki Haybe | Vacancy | |
| | Cllr Mary Lea | Vacancy | Vacancy | Vacancy | |

7. MEMBERS' QUESTIONS

7.1 There were no Members' questions on this occasion.

8. WORK PROGRAMME

8.1 The Committee received a report containing the Committee's Work Programme for consideration and discussion, presented by the Principal Democratic Services Officer. The aim of the Work Programme was to show all known, substantive agenda items for forthcoming meetings of the Committee, to enable this Committee, other committees, officers, partners and the public to plan their work with and for the Committee.

8.2 **RESOLVED UNANIMOUSLY:** That the Committee's work programme, as set out in Appendix 1 of the report, be agreed, including the additions and amendments identified in Part 1 of the report.

9. ADULTS EARLY INTERVENTION DELIVERY PLAN STRATEGY AND DELIVERY PLAN UPDATE

9.1 The Committee considered a report of the Strategic Director for Adult Care and Wellbeing which provided an update on early intervention and prevention activities, in line with priority 6 of the Strategy Delivery Plan.

9.2 **RESOLVED UNANIMOUSLY:** That the Adult Health and Social Care Policy Committee:-

- Agrees to the co-design and co-production of a broad partnership-based Adult's Prevention and Early Intervention Strategy that will detail how the Care Act 2014 duties to 'prevent', 'reduce' and 'delay' the onset of social care needs is achieved across the Local Authority and its partners.
- Note the success of Sheffield Directory and the increased accessibility elements of the site and endorse the development of self-assessment.
- Agree to the development of the early help 'Bridging Service' linking First Contact's 'Make A Call - Take A Call' (MACTAC) service to Communities' 'Team Around the Person' (TAP) service, detailed in Appendix 2.
- Note the ongoing development and implementation of Technology Enabled Care (TEC) as a key enabler of our approach.
- Requests that the Strategic Director of Adult Care and Wellbeing provides the Committee with updates on progress against the Delivery Plan on a 6 monthly basis

9.3 **Reasons for Decision**

- 9.3.1 The proposals represent the best way forward to develop partnerships, deliver effective information, advice, and guidance, and support early intervention and prevention across the city, whilst also enabling delivery of social care resources to the priority areas, and supporting people in the local community.

9.4 **Alternatives Considered and Rejected**

- 9.4.1 Do nothing: It would be possible not to produce a plan in relation to early intervention and prevention – but it would mean any activity would lack focus, coherence, and public accountability.

10. **ADULT CARE MENTAL HEALTH AND AMHP SERVICE ANNUAL REPORT**

- 10.1 The Committee considered a report of the Assistant Director, Access Mental Health and Wellbeing which updated Committee Members on the delivery of adult mental health social services and their partnerships which enable a shift towards prevention and early intervention in order to improve the wellbeing and outcomes for individuals.

The update covered the Approved Mental Health Professional (AMHP) Annual Report as well as their system wide developments regarding early intervention, prevention, and discharge.

- 10.2 **RESOLVED UNANIMOUSLY:** That the Adult Health and Social Care Policy Committee:

- Approves the Approved Mental Health Professionals (AHMP) Annual Report

2022 – 2023

- Endorses the approach to prevention and early intervention noted at section 1.6 so that recovery can be promoted across communities in line with our Strategic vision
- Notes implementation of a Discharge from Hospital Programme to enable people experiencing mental ill health to return home from hospital when well
- Notes the work being undertaken jointly with the Integrated Care Board (ICB) and Sheffield Health and Social Care Trust (SHSC) to develop local services for people with multiple care needs
- Notes progress with the return of mental health social work teams

10.4 **Reasons for Decision**

- 10.4.1 The proposals support improves outcomes for people with mental health problems who need social care, and those people being discharged from acute settings.

10.5 **Alternatives Considered and Rejected**

- 10.5.1 The alternative to the proposals made are to maintain current delivery practices and not improve the social care offer to people with mental health problems.

11. **CHANGING FUTURES DELIVERY PLAN UPDATE AND ANNUAL REPORT**

- 11.1 The Committee considered a report of the Strategic Director for Adult Care and Wellbeing which provided an update on the progress of Sheffield's Changing Futures Programme.

- 11.2 **RESOLVED UNANIMOUSLY:** That the Adult Health and Social Care Policy Committee:

- Agrees the need to incorporate the Changing Futures delivery approach and tackling multiple disadvantages into future policy development.
- Requests that the Strategic Director of Adult Wellbeing and Care provides the Committee with updates on progress against the Delivery Plan in March 2024
- Approves the development of a city-wide strategy for Adults experiencing Multiple Disadvantage led by the Changing Futures Team.
- Endorses the need to sustain specialist resource for those experiencing Multiple Disadvantage in the city.
- Requests that the Strategic Director Adult Care and Wellbeing brings proposals to a future Committee, aligned to the Co-Production Strategy agreed at Committee on 19th December 2022 on how co-production will be

resourced.

11.3 Reasons for Decision

11.3.1 The reason for the recommendations is to enable the Committee to be sighted on Changing Futures progress and use of funding provided. In addition to set out plans and an opportunity for Committee to provide advice on the ongoing use of the programme to tackle multiple disadvantages in the City.

11.3.2 The Changing Futures programme will help to deliver a number of strategic objectives that are shared between key partners, such as:

- Sheffield City Councils Corporate Delivery Plan: Fair, inclusive, Page 105 Page 14 of 14 and empowered communities and Healthy lives and wellbeing for all
- Adult Health and Social Care Strategy 2022-2030: all is relevant. Priorities include Safe and Well, Active and Independent, Connected and Engaged and Aspire and Achieve.
- Homelessness Prevention Strategy 2017-22: strengthen partnerships to support adults with complex and multiple needs.
- Community Safety Partnership Plan: Cuckooing, domestic abuse and hate crime. - South Yorkshire Integrated Care Boards Five Year Plan: Developing a Population Health System and Broadening and Strengthening our Partnerships to increase our opportunity.
- Joint Health and Wellbeing Strategy 2019-24: all is relevant. Ambitions include “Everyone has access to a home that supports their health” and “Everyone has equitable access to care and support shaped around them”.
- Sheffield Safeguarding Adult Board Strategic Plan 2020-23: all is relevant. Priorities include “working in partnership” and “engage and empower”.
- South Yorkshire Police and Crime Plan 2022-25. Current plan priorities are all relevant, including “protecting vulnerable people” and “treating people fairly”.
- - South Yorkshire Violence Reduction Strategy: most are relevant. Priorities include “Encourage all professionals and organisations to continue to work toward becoming trauma-informed” and “Work in partnership to improve the mental health of the population, and advocate for those who need support to receive it in a timely manner”.

11.4 Alternatives Considered and Rejected

11.4.1 Partnership work to improve outcomes for adults experiencing multiple disadvantages has been ongoing for several years. Previous business cases have been developed for a seconded multi-agency team; and commissioning a service through a Social Impact Bond. These projects encountered complications and did not enter delivery.

11.4.2 As grant funding, the Changing Futures programme is considered to be a more flexible and therefore more appropriate approach for this complex cohort. Its system-wide focus is also more likely to lead to a sustainable change in support offered to vulnerable adults in Sheffield.

- 11.4.3 Sustainability planning is ongoing which includes identifying opportunities to embed learning from the programme and source funding to continue operational delivery. However, to date no continuation funding has been secured.

12. ADULTS WITH A LEARNING DISABILITY STRATEGY AND ADULT FUTURE OPTIONS TRANSFORMATION PLAN

- 12.1 The Committee considered a report of the Strategic Director for Adult Care and Wellbeing which set out Sheffield's Learning Disability Strategy - 'Our Big Plan'. This strategy set the scene for improving the lives of people with a learning disability in the City. It had been developed in partnership with the learning disability community and carers and reflected their priorities for the next 3 years.

It was stated that the strategy would be underpinned by an annually updated delivery plan which would have clear objectives and outcomes, agreed by the Learning Disability Partnership Board. It was stated that it would also be complemented by an Adult Future Options Transformation Programme. This would be a partnership document, and a range of organisations would continue together to deliver the Strategy's objectives.

- 12.2 **RESOLVED UNANIMOUSLY:** That the Adult Health and Social Care Policy Committee:-

- Approves the Learning Disability Strategy called the Big Plan.
- Request that an update is brought to Committee in twelve months' time, along with an update of progress made on delivery actions.

12.3 Reasons for Decision

- 12.3.1 The strategy is a positive development for the city and will enable partner organisations to work together to improve the quality of life for people with a learning disability in Sheffield.

- 12.3.2 Approving the strategy demonstrates the Committee's commitment to partnership working across the City to improve citizens' outcomes and experiences.

12.4 Alternatives Considered and Rejected

- 12.4.1 No alternative options have been considered.

13. ADULT CARE BUDGET PROGRAMME 2024/25

- 13.1 The Committee considered a report of the Strategic Director for Adult Care and Wellbeing which set out new financial pressures facing the Adult Health and Social Care Policy Committee in 2024/25, grant and other income available to the council to offset these pressures and proposals for how pressures might be addressed.

13.2 **RESOLVED UNANIMOUSLY:** That the Adult Health and Social Care Policy Committee:-

- Notes the new financial pressures facing Adults, Care and Wellbeing and Integrated Commissioning for 24/25 and the new income available to mitigate them.
- Notes the measures proposed in the report to mitigate these pressures and recommends these to the Strategy and Resources Policy Committee
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13.3 **Reasons for Decision**

The proposals put forward in this paper are recommended on the basis that they

- Are consistent with a person-centred approach and the provision of support designed to meet the individual's needs
- Are consistent with our vision/ strategy to improve independence and support people to live the life they want to live
- Support the ongoing improvement of adult social care services in Sheffield
- Are guided by an evidence base, benchmarking and/ or trend data which identifies areas of spend where disinvestment, subject to individual review, can most likely be made without detriment
- Enable the Council to continue to meet its legal duties

13.4 **Alternatives Considered and Rejected**

13.4.1 There are no alternative options for consideration at this stage

14. **ADULT HEALTH AND SOCIAL CARE: FINANCIAL RECOVERY PLAN UPDATE**

14.1 The Committee considered a report of the Strategic Director of Adult Care and Wellbeing which sought to deliver on a commitment to transparent and accountable financial reporting. The update provided:

- An analysis of the underlying financial pressure to be carried forward into 2024/25 financial year.
- An outline of our financial recovery plan for 2024/25, including the Adult Future Options Transformation Programme.
- Context of the impact of the financial position on 2024/25 business planning.

14.2 **RESOLVED UNANIMOUSLY:** That the Adult Health and Social Care Policy Committee:-

1. Note the ongoing activity to implement savings as agreed under the 2023/24 budget and existing recovery plan.
2. Note the impact of funding changes on the financial position and recovery plan for 2024/25.
3. Note the recovery plan at Appendix 2 to mitigate underlying demand and cost pressures in 2024/ 2025.

4. Note as part of the CQC Assurance, the local authority must have effective budget oversight, accountability, and governance. It assesses the impact of any budget reductions and whether the level of savings required will affect its ability to meet statutory duties, including comparison with regional and national benchmarking groups. Note that a report will be provided to December 2023 Committee setting out an update and next steps required.

14.3 Reasons for Decision

These recommendations are made to support strategic planning and operational decisions that are necessary for the long-term sustainability of Adult Social Care and the long-term benefit of people in Sheffield.

14.4 Alternatives Considered and Rejected

Reductions to or restrictions on access to services have not been considered at this stage. Our strategy for Adult Social Care is to take a strengths-based approach, working with people to reduce their need for formal support. The proposals in this Recovery Plan are consistent with that approach.

Reductions to staffing have previously been agreed as part of the budget setting process and use of temporary budgets. Where alternative funding is available it will be the preferred policy of the Adults Care and Wellbeing directorate to retain workforce capacity.

15. SAFEGUARDING ANNUAL REPORT

15.1 The committee considered a report of the Strategic Director of Adult Care and Wellbeing which provided the Sheffield Safeguarding Partnership Annual Report for endorsement by Committee.

15.2 It was stated that the Sheffield Adult Safeguarding Partnership (SASP) was a strategic, multi-agency partnership that brought together statutory and non-statutory organisations to actively promote effective working relationships between different agencies and professionals to address the issues of abuse and harm. The Safeguarding Adults Executive led and held individual agencies to account, to ensure adults in Sheffield were supported and protected from abuse and neglect.

15.2 The report was noted by the Adult Health and Social Care Committee.

16. OCCUPATIONAL THERAPY AND ADAPTED HOUSING DELIVERY PLAN AND UPDATE

- 16.1 The Committee considered a report of the Strategic Director of Adult Care and Wellbeing which provided an update regarding Occupational Therapy and Adapted Housing and City-Wide Care Alarm services and the impact that had been made through the Delivery Plan agreed in November 2022.
- 16.2 The report detailed the activity underway to achieve an accessible, responsive and outcome focused equipment, adaptations service. The report also approved the updated Equipment and Adaptations Criteria.
- 16.3 The report was noted by the Adult Health and Social Care Committee.

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