



Report to Policy Committee

Author/Lead Officer of Report: Christine Anderson.

Report of: Strategic Director of Adult Care and Wellbeing

Report to: Adult Health and Social Care Policy Committee

Date of Decision: 19th June 2024

Subject: Adult Future Options Commissioning Programme for Developing Supported Living and Housing With Care.

Has an Equality Impact Assessment (EIA) been undertaken?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
If YES, what EIA reference number has it been given? (2463)				
Has appropriate consultation taken place?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
Has a Climate Impact Assessment (CIA) been undertaken?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
Does the report contain confidential or exempt information?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>

Purpose of Report:

This report seeks approval for a Commissioning Strategy for Emergency Overnight Short Breaks, Enhanced Care and Accommodation (aligned to the Learning Disability Strategy and our Recovery Plan) and Shared Lives.

The report also summarises the Council's statutory duties and the importance of ensuring continuity for Emergency Overnight Short Breaks, Shared Lives and Enhanced Care and Accommodation, outlining our proposals to deliver these services in a way that meets the needs of Sheffield citizens.

Recommendations:

It is recommended that the Adult Health and Social Care Policy Committee:

- Notes progress in implementing the Adult Future Options Working Age Framework.
- Approves the proposal to develop an Enhanced Care and Accommodation Framework to ensure sufficiency of provision for Emergency Overnight Short Breaks, Supported Living and Shared Lives in the City.
- Requests that the Strategic Director of Adult Care and Wellbeing provides the Committee with an update on progress against the Adult Future Options delivery programme in six months.

Background Papers:

Appendix 1 – Equalities Impact Assessment

Lead Officer to complete: -									
1	<table border="1"> <tr> <td>I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.</td> <td>Finance: Laura Foster (10/06/24)</td> </tr> <tr> <td></td> <td>Legal: <i>Rahana Khalid</i></td> </tr> <tr> <td></td> <td>Equalities & Consultation: <i>Ed Sexton</i></td> </tr> <tr> <td></td> <td>Climate: Christine Anderson</td> </tr> </table>	I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.	Finance: Laura Foster (10/06/24)		Legal: <i>Rahana Khalid</i>		Equalities & Consultation: <i>Ed Sexton</i>		Climate: Christine Anderson
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	<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>								
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Date: 4 th June 2024									

1. PROPOSAL

- 1.1 The Learning Disability Strategy, 'Hear Our Voice' was approved at Committee in November 2023 and was developed based on co-production with individuals, carers and stakeholder. The strategic goals align with the Adult Care Strategy 'Living the Life You Want to Live' and the delivery plan is grouped into the same 5 themes (Active and Independent, Connected & Engaged, Safe & Well, Aspire & Achieve, Efficient and Effective) with corresponding workstreams.
- 1.2 The Learning Disability Strategy also contributes to the Council Plan Outcomes namely [People live in caring, engaged communities that value diversity and support wellbeing](#) and the City Goals namely A Caring and Safe Sheffield and A Sheffield for all generations as well as the [Adult Care and Wellbeing Financial Recovery Plan](#) which was agreed at Committee in November 2023, supporting Council wide MTFS.
- 1.3 A priority for the Active & Independent workstream is to ensure that people have places that they can call a home, good quality supported living and are afforded the same level of choice, even when they have higher needs. This is particularly important as we know that we have individuals placed out of area and individuals where we are challenged to find an appropriate placement.
- 1.4 As has been set out in the Market Oversight Reports, with latest in March 2024, a legal duty of Adult Social Care under s5 Care Act is to promote the efficient and effective operation of a market in services for meeting care and support needs with a view to ensuring that any person in its area wishing to access services in the market:
- a. has a variety of providers to choose from who (taken together) provide a variety of services.
 - b. has a variety of high-quality services to choose from.
 - c. has sufficient information to make an informed decision about how to meet the needs in question.
- 1.5 To this end, the [Adults with Disabilities Commissioning framework](#), which was approved at Committee in September 2022, has continued to be developed through working in partnership with people we support, unpaid carers, providers, and the Learning Disability Partnership Board to achieve our aims.
- 1.6 As a key next step, our proposal is to establish sufficiency and a variety of accommodation options that enables a place people can call home and with that a reduction of out of area placements and use of direct awards by further developing: -
- Emergency Overnight Short Breaks
 - Our Shared Lives Offer and Placements.
 - Specialist Accommodation and Enhanced Supported Living Options.

1.7 Adult Future Options: Commissioning Frameworks Update

- 1.7.1 There are now two Commissioning Frameworks in place for providers who support people with a learning disability/autism in their home and the community. These are the Adults with Disabilities Framework and the Enhanced Supported Living Framework.
- 1.7.2 The **Adults with Disabilities Framework** went live in April 2023. It has a contract term of 7 years, with an ability to reopen the framework every 6 months to build and ensure sufficiency in the Market. There are 3 Lots:
- Lot 1 - Supported Living (42 providers)
Lot 2 – Activities outside the home (24 providers)
Lot 3 – Overnight short breaks (6 providers)
- 1.7.3 The **Enhanced Supported Living Framework** enables delivery of support in a person's own home and went live in January 2023. It was re-opened in December 2023 and there is now a contract in place for 23 providers. It expires in 2027.
- 1.7.4 The Enhanced Supported Living Framework is for people over 16 years old with learning disabilities and/or autism, who display behaviour that significantly challenges, including those with a mental health condition. People supported by Care Providers on this Framework may have complex histories, including 'forensic' and/or offending histories.
- 1.7.5 It has enabled 18 Sheffield citizens with more complex support needs to remain in the City and not be placed out of area. This is a significant step forward and has realised positive outcomes for the individuals, with a clearer focus on quality assurance as the providers are part of Sheffield's framework. Several people supported by the enhanced providers are progressing to further independence and benefitting from the familiarity of being in their hometown, close to family and friends.
- 1.7.6 In addition, there is now in place an Enhanced Supported Living Scheme which offers support in self-contained apartments for 8 people and there are currently no vacancies. Enhanced Supported Living is also delivered at another location for 5 young people who would have otherwise been placed in high-cost residential care settings.
- 1.7.7 The Framework providers attend regular forums, and some are involved in the Learning Disability and Autism Partnership Boards, Individual Service Fund (ISF) pilots and regional provider activities. Several supported living providers are working with Registered Providers (Housing Associations) to develop new services, which is another significant step forward.
- 1.7.8 As the frameworks have been implemented, to meet current and future needs it has been identified that a further 'Enhanced Care' framework is required to enable development of Emergency Overnight Short Breaks, Shared Lives and Enhanced Care and Accommodation – including residential care as well as supported living.

2.0 **Enhanced Care and Accommodation – Transforming Care to Enable People to Live Independently and Well In Sheffield**

2.1 A [South Yorkshire Regional Market Position Statement \(SYMPS\)](#) was approved in September 2022 as a collaborative approach to develop sufficient supply and demand recognising that a South Yorkshire approach will lead to greater purchasing and development opportunities. A South Yorkshire Strategic Group and dedicated officer are in place to enable implementation of the SYMPS.

2.2 Current and Future Demand

2.2.1 The SYMPS set out that on average Sheffield requires 21 new supported living units each year over the next 10 years. Any pipeline provision will adjust the annual need when the new units come into management as well as adapt to meet population demands for people with Special Educational Needs and Disabilities and an ageing population.

2.2.2 Our priority is to also enable the 195 people currently placed out of area who wish to return to Sheffield to be able to do so, alongside developing sufficiency of current and future provision to enable placement in Sheffield.

2.2.3 Out of area placements have been made, where: -

- A person expresses their right to choose out of city provision under section 30 of the Care Act 2014, where the care planning process has determined that a person's needs are best met in 'Specified Accommodation.
- A person needs discharge from hospital or previously due to service closure. The majority of these are individuals with high needs who require multidisciplinary input and there have been no vacancies in-city that can safely accommodate.
- There is 'Staying put' arrangements through the Shared Lives Scheme and out of city educational placements.
- Placements have been made that require expertise where we do not have provision currently within the city. These are services for people with Prader Willi Syndrome, Korsakoff's and other early onset Dementias, Brain Injury and Huntington's disease rather than a Learning Disability.

2.2.4 It is acknowledged that these are often higher costing placements due to the complexity of people's support needs and the specialist support required.

2.3 Current Developments to Respond to Need

2.3.1 Sheffield City Council are working in partnership with other commissioners in the Yorkshire and Humberside region to ensure that we collectively achieve

Best Value and are assured that out of area provision meets quality standards. This includes development of local and South Yorkshire provision.

2.3.2 Good progress has been made in developing additional local provision which includes:

- An enhanced supported living environment for individuals of transition age, with a diagnosis of a learning disability and/or autism and who experience behaviours of distress. The service opened in Feb 2023 and supports 5 young people who would previously been placed out of city. Early indications are that this is a successful model and planning for the second cohort is already underway as the first tenants progress to greater independence.
- A supported living service which supports 8 young people in 2 x 4 bed group homes. Again, the model is to encourage progression to more independent living.
- An accommodation with care pipeline for 2024 to 2026 which aims to develop in Autumn 24/25 - a shared house; Winter 24/25 a new model for people who need minimal support (peer support model/transitions step down); 25/26 - A newbuild core and cluster apartments and bungalows and a small residential care setting in self-contained accommodation.

2.3.3 In addition, 13 people are being assessed with a view to returning to Sheffield. Several placements have also been made to specialist intentional communities - 'village' like supported living schemes for Autistic people to enable individuals' choices to be realised and implemented.

2.4 Increasing Supply of Enhanced Care and Supported Living

2.4.1 Given the annual demand set out above, a priority is determining models of care which ensure sufficiency now and, in the future, are of excellent quality and can provide culturally appropriate care.

2.4.2 Our analysis highlights that Shared Lives Carers, Specialist Residential Care, Bespoke Living (for people with an acquired brain injury, Korsakoff's syndrome and degenerative conditions such as Huntington disease), Supported Living in specialist environments to meet people's sensory needs are needed.

2.4.3 Enhanced Care (such as specialist residential care, bespoke living, supported living in specialist environments) is developed through a variety of different organisations, support models and finance. This includes private sector developers, residential care providers, housing associations and council developments such as: -

- Private developers can deliver supported living units which is then leased to housing providers (charities and housing associations) that

are able to access exempt housing benefit.

- Some housing associations develop and manage their own supported living as part of their social housing stock. There are some funding routes social landlords can access to develop supported living such as Homes England grants and NHS capital funding, the latter focused on funding housing for those people that would otherwise be in a hospital setting.
- In house developments or selling to social landlord through use of Council property disposals, unused/ unwanted council land/ properties, affordable properties adapted for use as supported living.

2.4.4 It's planned to develop these models by taking a multifaceted approach to ensuring sufficiency which includes: -

- Further increasing and developing our Shared Lives model as set out in section 2.5 below.
- Developing a dedicated Enhanced Care Framework and engaging with all potential providers, including residential, as a partnership with NHS colleagues to build local provision.
- Developing in house and commissioned care opportunities through working with Housing and South Yorkshire Colleagues to reflect the SYMPS and current and future needs of people with a disability as part of the refresh of the Sheffield Housing Strategy.

2.4.5 Core to developing the models and the Framework will be co-design and production with individuals, carers, providers and stakeholders to ensure that all developments are personalised, reflective of the views, wishes and needs of individuals and carers and take account of individuals cultural and language needs.

2.4.6 A prioritisation tool is also in place to determine which proposals to support, in accordance with Care Quality Commission (CQC) guidance (Right Support, Right Care, Right Culture), the recommendations of the [South Yorkshire Housing Market Position Statement](#), and LGA tool Commissioning for Outcomes.

2.4.7 As a first key stage it is proposed that Committee approves a commissioning strategy which establishes an Enhanced Care Framework which will further enable innovation in the development of enhanced supported living, residential care and a dedicated lot of accommodation provision. This Framework will be open for use by both NHS and Local Authority workforce to enable a joint approach, particularly where there are joint packages of care and where people need discharge from hospital.

2.4.8 To ensure the Framework is personalised, people with a disability and carers will be involved in its development, tender and evaluation. A key focus will also be on ensuring cultural and language needs can be met through the framework and tender.

2.4.9 Over the next 6 months, a partnership approach will be undertaken with Housing colleagues to explore opportunities which can be developed to meet individuals needs now and in future.

2.5 Adult Future Options: Shared Lives

2.5.1 Adult Future Options [Shared Lives](#) service offers people who require care and support the opportunity to live independently in the community and can be an alternative to living in a care home, housing with care or housing with support.

2.5.2 The Shared Lives scheme matches people who need care and support with an approved carer. The carer shares their family and community life and gives care and support to the person with care needs.

2.5.3 Evidence from our Sheffield Services, SCIE - [Shared Lives as a model for housing with care and support - SCIE](#) and Shared Lives nationally highlights that the Scheme can improve wellbeing outcomes for individuals but also reduce costs through reducing need for residential or housing with care or support.

2.5.4 The Scheme currently supports 89 individuals, 44 of which are 25 and under, in family environments rather than more restrictive and costly formal support settings. Two thirds of individuals placed live as a full part of the family they are placed with thus avoiding many potential years in a less personalised and more costly residential placement.

2.5.5 There are currently 110 shared lives carers registered with the service, providing a mixture of long-term, respite and day support. Our analysis indicates that Shared Lives realises better outcomes for people and at least £2m efficiencies per year through individuals not being placed in residential care settings. This is a model which if developed further can be a means of realising our ambitions and reduce need for out of area and residential placements.

2.5.6 Approval is sought by Committee to ensure and secure sufficient provision of Shared Lives now and in future and achieve best value by exploring developing a dedicated Shared Lives Carers lot as part of the proposed Enhanced Care Framework, which will increase recruitment to shared lives carers through dedicated recruitment agencies.

2.5.7 The funding used for this lot will be offset by the efficiencies realised by the use of Shared Lives to support individuals in a personalised environment, and reducing costs of residential placements, short breaks and out of area care as detailed in 2.5.5.

2.6 Adult Future Options: Emergency Overnight Short Breaks

- 2.6.1 In December 2023 the Adult Health and Care Policy Committee approved the proposal to develop both Sheffield City Council and Commissioned Services to ensure sufficiency of [Emergency Overnight Short Breaks \(EOSB\)](#) arrangements in the City. In addition to undertake soft market testing to enable a further options appraisal.
- 2.6.2 6 Emergency Overnight Short Breaks placements have been made over the past 12 months. They were all made via a Direct Award to non-Framework providers due to insufficiency in the Market and current Framework providers, whilst people moved to more permanent settings. This was to a cost of £1.65m.
- 2.6.3 An engagement and analysis exercise in relation to Short Breaks established that the greatest unmet need is in the 18–25-year-old age group, with 1:1 support required.
- 2.6.4 It also recognised that people experiencing mental ill health or older adults may also need Emergency Overnight Short Breaks given the data in the Joint Strategic Needs Assessment, which sets out the increasing prevalence of mental health needs and increasing older population.
- 2.6.5 A Soft Market Test of current and potential providers identified that there is little appetite to develop short breaks provision both due to the level of investment in capital, buildings and staffing required by providers and the subsequent financial risk that they may incur without a guarantee of referrals. This feedback is reflected locally and nationally as shared by commissioning colleagues in other local authorities.
- 2.6.6 Given the unmet need identified above, actions, as below have been undertaken as a mitigation and to secure provision now and in future: -
- The in-house provision has now opened to a wider cohort including people with complex support needs where respite has been required to strengthen resilience along with Shared Lives carers. This has already been well received and achieved cost avoidance of £850k through Shared Lives, as well as £1.5m through in house provision.
 - Other developments planned for launch in 2024 include the development of two further short-term short breaks facilities. These facilities will be delivered by Framework providers and build our capacity to support people with a complexity of needs, within framework provision.
 - Negotiation with two residential care providers to develop a block payment model for the residential care provider to deliver emergency short breaks. This would be for people with enhanced support needs and with Framework providers.

2.6.7 To ensure and secure sufficient provision now and in future, avoid the use of Direct Awards and achieve best value, it proposed that the Committee approves a commissioning strategy which involves establishing a dedicated framework for Emergency Overnight Short Breaks lot as part of the proposed Enhanced Care Framework to enable a range of providers to provide Emergency Overnight Short Breaks for Adults over age of 18.

2.7 Specialist Accommodation Plan

2.7.1 Through the Learning Disability Strategy, it has been identified that Specialist Accommodation is required for individuals who need enhanced support in environments that are specifically designed to support people with behaviours of distress.

2.7.2 A Working Group to develop a Specialist Accommodation Plan has been formed to support collaborative development of the strategy with individuals, carers and partners. This Working Group consists of family carers, members of the Learning Disability Partnership Board and Council Officers.

2.7.3 As part of the Working Group, the team have been consulting with a range of groups and individuals in partnership with Sheffield Voices. This engagement process will be finished by the end of May and the summer period will be used as a way to confirm, clarify and refine learning.

2.7.4 The Specialist Accommodation plan will be completed for approval at Committee in September 2024.

2.8 Quality Assurance and Care Cubed

2.8.1 Having a clear set of quality standards (quality outcomes) provides a framework and baseline for assuring the quality of commissioned care and support services in Sheffield. This ensures that the degree of oversight, monitoring and support is applied in a consistent way across all providers.

2.8.2 The following principles will apply:

- Clarity and transparency in decision-making on the action providers need to take and why.
- Efficient and effective in sharing information with providers and partners to encourage quality, safety, and wellbeing.
- Understanding of wider issues that affect performance.
- Creativity in identifying initiatives and resources to support quality.

2.8.3 Quality of life outcomes are measured against 'I' statements and monitored by triangulating various sources of intelligence including safeguarding concerns, complaints and compliments, and feedback from partners and stakeholders – including experts with lived experience.

- 2.8.4 In addition, to gain best value, Adult Social Care is introducing, CareCubed. This is a secure online care costing tool that supports open and transparent negotiation of cost of care placements.
- 2.8.5 Other areas who have introduced this have achieved best value by supporting modelling of care costs, to identifying individual needs and package requirements.

3.0 HOW DOES THIS DECISION CONTRIBUTE?

- 3.1 The Adult Future Options Development Programme is part of the 24/25 Recovery Programme (Adult Health and Social Care Committee November 8th, 2023) and the Learning Disability Strategy delivery. It contributes to the priorities Quality, Continuity and Sustainability of care, Priority 3 – Prevention of admission and timely hospital discharge, Priority 8 – Wellbeing, Mental health, and Recovery
- 3.2 It contributes to the Council Plan outcome [People live in caring, engaged communities that value diversity and support wellbeing](#) and also to the overall Medium Term Financial Strategy.
- 3.3 Market sustainability is key to the delivery of the Council's statutory responsibilities for Adult Social Care including the following outcomes for the people of Sheffield:
- promotion of wellbeing
 - protection of (safeguarding) adults at risk of abuse or neglect
 - preventing the need for care and support
 - promoting integration of care and support with health services
 - providing information and advice
 - promoting diversity and quality in providing services In line with the Council's Directorate plan and subject to separate approval of any subsequent commissioning strategy for EOSB, this proposal helps address:

4. HAS THERE BEEN ANY CONSULTATION?

- 4.1 Improving the quality and diversity of overnight short breaks and supported living is a priority in the 2023/24 delivery plan for Sheffield's Learning Disability Strategy (Hear Our Voice).
- 4.2 Priorities for the delivery plan were determined by the experts by experience with a learning disability who took part in the Chance to Choose Project in 2022 and We Speak You Listen workshops in 2023.
- 4.3 Utilising the links forged with Sheffield Voices and the Chance to Choose project, we have created a working group with input from Commissioners, Adult Social Care, Housing, Experts by Experience, Providers and the ICB to

co-produce new services. The working group is accountable to the Learning Disability Partnership Board and Autism Partnership Board.

5. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION

5.1 Equality Implications

5.1.1 The proposals are designed to improve the resilience, availability, choice and quality of emergency overnight short breaks, accommodation with care delivered to people with a learning disability and/or autism including people who display behaviours of distress. The resulting improvements will not impact disproportionately on any section of the population of people who require care and support.

5.1.2 Availability and choice of provision – it reduces the risk of provider exit and reducing the likelihood that new providers will open in the City. This can lead to a reduction in choice and an increased risk of delayed care, unavailable care or – in residential care - increased out of area placements.

5.1.3 The development of care and support in the community will reduce isolation and support people to continue to live in the community with maintaining independence and dignity.

5.1.4 An Equality Impact Assessment has been completed and is summarised as follows:

Improvements to the provision of Emergency Short Break Services and Accommodation with Care will have a positive impact for people using the services and their carers because:

- The commissioning strategy will achieve a range of options that meets people's needs and aspirations.
- Different models of co-production / collaboration will be used in the development of any future services involving the individuals and their families and / or circles of support/advocates. This will ensure people have a voice and their individual needs are considered.
- The development plan should have a positive impact across all protected groups and particularly on disabled people with a learning disability and/or autism.

5.1.5 The proposal is an active example of the Council's obligations under the Public Sector Equality Duty to have due regard to the need to reduce inequality between people sharing a protected characteristic (in this instance, learning disability and /or autism) and those who do not, namely to:

- Eliminate discrimination, harassment, and victimisation.
- Advance equality of opportunity

- Foster good relations.

5.2 Financial and Commercial Implications

- 5.2.1 For 24/25, the gross Purchasing budget for Adult Future Options is c. £126m. All planned activity identified in the report must be delivered within existing resources.
- 5.2.2 Work is ongoing to support the delivery of the recovery plan, as agreed by the Health and Social Care Committee in January 2024.
- 5.2.3 Legal (Commercial) –At this stage, there are no commercial implications. However, Commercial Services and Commercial Legal will be involved to ensure compliance with procurement legislation should the commissioning strategy be approved.

5.3 Legal Implications

- 5.3.1 The Care Act 2014 (The Act) imposes obligations on the Council to identify adults in need of care, to assess their needs and resources, and then, if they are eligible, to provide appropriate care for them and their carers. Section 5 of the Act also requires the Council to promote the efficient and effective operation of a market in services for meeting these assessed needs so that those who use them:
- i. have enough information to make an informed decision about how their needs should be met and
 - ii. can choose from a variety of providers and high-quality services.
- 5.3.2 S5 also requires the Council to have regard to the importance of promoting the well-being of service users when arranging for the provision of services for meeting their care and support needs. It follows from the above that when establishing a new framework for the provision of care and support services the Council should consider the welfare of service users and their carers, as well as the management of the market to ensure a diverse and high-quality supply of services that are properly publicised and designed to meet their needs.
- 5.3.3 In addition to complying with its obligations under the Care Act 2014, the Council will need to consider what procurement procedure it should adopt. The services that will be included in the proposed Adult Future Options Enhanced Care Framework will normally fall within the services that the Council procures using Light Touch Regime under the Public Contract Regulations, which applies to social care services valued at over £663,540 over the duration of the framework.
- 5.3.4 However, the possibility of jointly commissioning some of the services with the NHS ICB raises the possibility that the Provider Selection Regime may apply, and in that situation the Council has an option to use an entirely different set of procurement procedures, many of which may enable it to choose to continue to use the current provider without the need for a competitive procedure. In that situation the commissioning team will need to

consider whether the chosen procedure will be compatible with the competition requirements set out in the Council's Contracts Standing Orders, and if not, then whether a Waiver should be sought under Order 11.

- 5.3.5 The time frame for implementation of the proposed Framework is likely to coincide with the introduction of the Procurement Act 2023, and if this is the applicable procedure then it will raise novel issues in relation to the provider selection process, in particular the need to ensure that the award criteria
- i. Relate to the different needs of the different service users,
 - ii. Reflect service users' views with respect to who should supply the services, as well as how and when the services should be supplied.
 - iii. Ensure that the qualifications, experience, ability, management or organisation of staff where those factors are likely to make a material difference to the quality of services.

- 5.3.6 The considerations mentioned in the report regards Council housing and land holdings to build capacity will also require consideration of the correct procurement route and any subsidy implementations, should they be considered in the future.

5.4 Climate Implications

- 5.4.1 On 11th December 2023, the Transport, Regeneration and Climate Policy Committee approved the first Annual Climate Progress Report since Sheffield City Council declared a climate emergency in 2019 and set an ambitious target to be a net zero city by 2030. [Appendix 1 - 20231204 AHSC Committee Climate Statement - V1.0.pdf \(sheffield.gov.uk\)](#).
- 5.4.2 While adult health and social care is not a major contributor to emissions in the city, the negative impacts of climate change are disproportionately and more severely felt by vulnerable groups reliant on our adult health and social care services e.g public health impacts as a result of extreme weather events such as heatwaves and flooding, poor air quality, food and water shortages and the cumulative effect on cost of living.
- 5.4.3 Any new service development for short breaks or accommodation with care will be adapted to improve resilience and agility against the impacts of a changing climate. This will be achieved by:
- openly discussing the impact of climate change with individuals, family members, providers, faith and voluntary sector so that we are working collaboratively to mitigate effects of climate change as well as contributing to net zero
 - ensuring that any provider funded through the council is contributing to climate change
 - influence care providers to implement their own net zero strategy and reduce emissions by decarbonising their fleet, improving their buildings, invest in renewable energy projects, and to adapt their services to be resilient to the impacts of a changing climate.

4.4 Other Implications

4.4.1 There are no other implications

5. **ALTERNATIVE OPTIONS CONSIDERED**

5.1 The options considered are:

- 5.1.2
- Do Nothing – Doing no planned developments would not ensure sufficiency of local provision, leading to poor outcomes for the individual and their families. Failure to increase the supply of local emergency overnight short breaks will increase the considerable distress such emergency situations cause and the long-term impact on both the individual's health and wellbeing as well as exacerbating carer stress. In addition, Adult Care would require relying on commissioning costly options via a direct award, delivered by specialist crisis providers due to their urgency and complexity. This would pose an ongoing challenge due to the availability of very few specialist providers in the local market and may also lead to out of area placements.
 - Undertake A Commissioning Strategy Without Engagement – It is likely taking a direct approach without the involvement of individuals, carers, providers would not enable personalised solutions to be coproduced.

6. **REASONS FOR RECOMMENDATIONS**

6.1 Increasing supply in Emergency Overnight Short Breaks, Shared Lives Carers and Accommodation with Care is a complex programme of work and requires a multifaceted approach, likely over several years.

6.2 As a first key step, approval is sought for a commissioning strategy to establish an Enhanced Care Framework which can enable recruitment to shared lives carers, a framework for emergency overnight short breaks, a framework for accommodation with care.

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